

UNITED STATES DEPARTMENT OF JUSTICE
DRUG ENFORCEMENT ADMINISTRATION
Hearing

IN THE MATTER OF:	:	DEA Docket No.
	:	1362
Schedules of Controlled	:	
Substances: Proposed	:	Hearing Docket No:
Rescheduling of Marijuana	:	26-96
	:	

Monday,
July 6, 2026

700 Army Navy Drive
Arlington, Virginia

The above-entitled matter came on for
hearing, pursuant to notice, at 9:00 a.m. EDT

BEFORE: THE HONORABLE DEREK C. JULIUS,
Chief Administrative Law Judge

1 APPEARANCES:

2 On Behalf of the Government:

3 JARRETT T. LONICH, ESQ.
4 DAVID C. MALEY, ESQ.
5 KAYLA L. KREINHEDER, ESQ.
6 MACK J. SWAN, ESQ.
7 Office of Chief Counsel
8 Drug Enforcement Administration
9 8701 Morrisette Drive
10 Springfield, VA 22152
11 [REDACTED]
12 [REDACTED]

13 On Behalf of the National Drug and Alcohol
14 Screening Association:

15 DAVID G. EVANS, ESQ.
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]

19 On Behalf of Smart Approaches to Marijuana:

20 JOHN M. MCNICHOLS, ESQ.
21 CHASE T. HARRINGTON, ESQ.
22 Torridon Law PLLC
23 [REDACTED]
24 [REDACTED]
25 [REDACTED]

On Behalf of the States of Nebraska, Idaho,
and Indiana:

JOHN M. MCNICHOLS, ESQ.
T. ZACHARY HORTON, ESQ.
Torridon Law PLLC
[REDACTED]
[REDACTED]
[REDACTED]

1 On Behalf of DUID Victim Voices:

2 DAVID G. EVANS, ESQ.

3 [REDACTED]
4 [REDACTED]

5 On Behalf of Kenneth Finn, M.D.:

6 DAVID G. EVANS, ESQ.

7 [REDACTED]
8 [REDACTED]

9 ALSO PRESENT:

10 GRAYSON E. PHILLIPS, ESQ., Law Clerk
11 LUKE NIFORATOS, Executive Vice President of
12 Smart Approaches to Marijuana (SAM)
13 DECLAN HURLEY, Torridon Law summer associate
14
15
16
17
18
19
20
21
22
23
24
25

1	C-O-N-T-E-N-T-S		
2	OPENING STATEMENTS		PAGE
3	Smart Approaches to Marijuana		1178
4	WITNESS	DIRECT CROSS REDIRECT RECROSS	
5	Bertha Madras		
6	By Mr. McNichols	1190	
7	By Mr. Maley	1281	
8	EXHIBIT NO.		MARK RECD
9	SAM		
10	1 Dr. Madras' declaration		1196 1198
11	2 Cannabis and Medicinal		1202 1202
12	3 Properties by Dr. Madras Rescheduling Marijuana from Schedule I to Schedule III, written by Dr. Madras	1204	1205
13	4 Update of Cannabis and Its Medical Use	1200	1200
14	5 Dr. Madras' curriculum vitae	1194	1195
15	6 Not identified	1177	1178
16	8 Not identified	1177	1178
17	9 Not identified	1177	1178
18	10 2026 National Drug Control Strategy document	1177	1178
19	47 Slides prepared by Dr. Madras	1208	1209
20			
21			
22			
23			
24			
25			

1 P-R-O-C-E-E-D-I-N-G-S

2 9:02 a.m.

3 JUDGE JULIUS: We are on the record.
4 Today is July 6, 2026. This is day 5 in the
5 matter of Schedules of Controlled Substances,
6 Proposed Rescheduling of Marijuana. DEA docket
7 No. 1362, hearing docket 26-96. I hope everyone
8 had a happy and safe Independence Day holiday.
9 We are back in this case.

10 First things first, I will do
11 procedural matters, statement of representation
12 of who is in the courtroom today. Government
13 Counsel, will you please state your appearances
14 for today's hearing?

15 MR. LONICH: Yes, Your Honor. For the
16 government, Jarrett Lonich, David Maley, Kayla
17 Kreinheder, and Mack Swan.

18 JUDGE JULIUS: Welcome, Counsel. And
19 for Smart Approaches to Marijuana?

20 MR. McNICHOLS: Morning, Your Honor.
21 John McNichols, Chase Harrington, and Luke
22 Niforatos on behalf of Smart Approaches to
23 Marijuana, accompanied by Declan Hurley of my
24 law firm.

25 JUDGE JULIUS: Welcome, Counsel. And

1 on behalf of the Opposed States?

2 MR. McNICHOLS: John McNichols, Chase
3 Harrington, and Zach Horton on behalf of the
4 Opposed States.

5 JUDGE JULIUS: Thank you very much, Mr.
6 McNichols. Do we have anybody here on behalf of
7 Dr. Kenneth Finn, MD? No. DUID Victim Voices
8 or National Drug and Alcohol Screening
9 Association? I don't see Mr. Evans or Mr.
10 Keneally present currently. So as of now, Dr.
11 Kenneth Finn, MD, DUID Victim Voices, and
12 National Drug and Alcohol Screening Association,
13 although they indicated that they would be
14 present today, are not currently present. We
15 also have Dr. Phillip Drum who I believe has
16 only noticed his intention to appear on his day
17 of case in chief.

18 So, as far as parties that are
19 represented today, we have the government, Smart
20 Approaches to Marijuana, and the Opposed States.

21 We are running ahead of schedule. We are set
22 to start with opening statements from Smart
23 Approaches to Marijuana. I don't know, I
24 believe one of your witnesses required a
25 subpoena. If we get to that witness, I don't

1 know, because that, I think, was scheduled to
2 happen tomorrow, if you're prepared to do that
3 today.

4 MR. McNICHOLS: Yeah, the other
5 witness, Dr. Akinfiresoye, is scheduled to
6 appear tomorrow. I think it's probably better
7 to take her tomorrow than today simply because
8 that's her day of appearance, and I suspect
9 we'll take up most of the day with Dr. Madras
10 anyway, Your Honor.

11 JUDGE JULIUS: Okay. Sounds good.
12 Just trying to get a foreshadowing of what we'll
13 get to today just for expectation management.
14 Any other preliminary matters before we start
15 with SAM's case in chief?

16 MR. McNICHOLS: There is one, Your
17 Honor. In order to help with our opening
18 statement, we'd ask to move into evidence SAM
19 Exhibits 6, 8, 9, and 10. I've asked the
20 government whether they have any objection to
21 that, and Mr. Lonich has courteously informed me
22 that they do not.

23 (Whereupon, the documents referred to
24 were marked as SAM's Exhibit Nos. 6, 8, 9, and
25 10 for identification.)

1 JUDGE JULIUS: Can you just confirm
2 that for the record?

3 MR. LONICH: Yep, that's correct, Your
4 Honor.

5 JUDGE JULIUS: Excellent. We will go
6 ahead and admit it. Was that 6, 8, 9, and 10?

7 MR. McNICHOLS: That's correct.

8 JUDGE JULIUS: Okay.

9 MR. McNICHOLS: SAM Exhibit 6, 8, 9,
10 and 10.

11 JUDGE JULIUS: SAM Exhibit 6, 8, 9, and
12 10 will be admitted without objection.

13 (Whereupon, the above-referred to
14 documents marked as SAM's Exhibit Nos. 6, 8, 9,
15 and 10 were received into evidence.)

16 JUDGE JULIUS: Mr. McNichols, any other
17 preliminary matters?

18 MR. McNICHOLS: No, Your Honor.

19 JUDGE JULIUS: Okay. Opening statement
20 whenever you're ready, sir.

21 MR. McNICHOLS: Thank you. We have a
22 PowerPoint that will accompany this, if we could
23 pull up to the first page, please. And is this
24 on display for Judge Julius, and could we get it
25 for the courtroom as well?

1 MR. PHILLIPS Do you want it on your
2 screen or --

3 JUDGE JULIUS: That's fine on the main
4 screen.

5 (PowerPoint presentation displayed on
6 main screen.)

7 MR. McNICHOLS: Thank you. All right.
8 Your Honor, we've seen this movie before. This
9 is the fourth time since 2000 that DEA has
10 considered whether to move marijuana out of
11 Schedule I into some latter category under the
12 Controlled Substances Act. And every time, up
13 until now, HHS and the FDA and DEA have all said
14 that it should not move out of Schedule I
15 because it has no currently accepted medical use
16 and because it carries a high risk of abuse.

17 The only thing we submit to Your Honor
18 that should justify a different outcome this
19 time is if there were new and different data.
20 In other words, clinical data showing that
21 marijuana actually works for the indications for
22 which it's offered and that its effects on
23 society are not as bad as we previously had
24 thought. We do not have that data and on the
25 clinical evidence, there clearly is more data

1 than there was 11 years ago when HHS last
2 considered this, but the data looks exactly the
3 same as it did before. To grasp that, all we
4 have to do is look at what HHS put into the
5 memorandum that's been submitted to Your Honor
6 now as ALJ Exhibit 1. Page 27, as to the pain
7 indication, University of Florida concluded, and
8 this is a quote, "That the results of marijuana
9 as a treatment for that indication were
10 inconclusive or mixed." As to the anorexia
11 indication, this is a quote, page 27, "FDA
12 review of systematic reviews showed mixed
13 results." As to the nausea indication, "FDA
14 review of systematic reviews showed mixed
15 results."

16 That's how the data looked in 2015 too,
17 and as Dr. Chiapperino testified, those data and
18 the results of those studies would not have
19 justified a finding of a currently accepted
20 medical use under the test that FDA and HHS and
21 DEA used in 2015, which is the only test that
22 those entities had ever used up until this case.

23 If you don't have stronger data, then how do
24 you get to a different result? Well, we know.
25 You change the test.

1 They used a new test that didn't exist
2 when they started the process of scientific and
3 medical review, and which they'd never used
4 before. Under that test, to justify a currently
5 accepted medical use, you only need some, that's
6 a quote, "some credible scientific evidence to
7 support it." Now, what does that mean in
8 practice? Well, now we know, and this was just
9 an astonishing admission during Dr.

10 Chiapperino's testimony, page 376 of the
11 transcript or page 33 of day 2, lines 12 to 15.

12 In describing his methodology to my colleague,
13 Mr. Keneally, on cross-examination, what he said
14 was, There might only be a couple of studies.
15 If one was positive and one was not, we would
16 still consider the results of the first study.
17 That's the quote we have on the slide here.
18 Now, that might be a lot of things, but that is
19 not science.

20 Science is about considering all the
21 evidence and not about considering only the
22 results that point in a particular direction.
23 Yet by their admission, that's what they did in
24 applying this test. It's not science, but
25 that's what they did, by their own account.

1 Now, on the question of marijuana's potential
2 for abuse, is the data on that issue now more
3 favorable than it was in 2015 when we were here
4 the last time? The answer to that again is no.

5 As we pointed out in cross-examination
6 of Dr. Chiapperino, the number of Americans who
7 are using marijuana recreationally, which is to
8 say to get high, has gone up. The number of
9 Americans who go to the emergency room because
10 of marijuana has gone up, and the number of
11 Americans who are hospitalized because of
12 marijuana disorder has gone up. So, how do they
13 get to a different outcome here? Well, they
14 brought in a whole new set of comparator
15 substances, which they say show that by
16 comparison, marijuana is not that bad. Of
17 course, I'm talking about heroin, cocaine,
18 oxycodone, and fentanyl, all of which were used
19 as comparators to marijuana in the HHS
20 memorandum. And this is what they say at page
21 64 of ALJ Exhibit 1, that in terms of the
22 ranking order of severe harms, such as overdose,
23 death, poison center calls, things like that,
24 marijuana has a lower, "propensity for serious
25 outcomes." Now, we've seen this movie before,

1 too. Back in 2015, the petitioners in that
2 proceeding had the same idea. They said, look
3 at how marijuana compares to the Schedule II
4 substances, like cocaine and oxycodone, in terms
5 of its effects. And HHS rejected that idea in
6 that proceeding, and this is the quote from the
7 HHS analysis in 2015, which has previously been
8 admitted as SAM Exhibit 11, page 8. "The
9 mechanism of actions of the above Schedule II
10 substances, that's cocaine and oxycodone, are
11 wholly different from one and other, and they're
12 different from THC and marijuana as well. And
13 then the conclusion of that paragraph, these
14 differing mechanisms of action result in vastly
15 different behavioral and adverse effect
16 profiles, making comparisons across the range of
17 pharmacologically diverse Schedule II substances
18 inappropriate.

19 Now, if there is any reason why that
20 same principle doesn't apply here and now, the
21 government has not provided it. There is simply
22 no justification for picking a grab bag of
23 pharmacologically dissimilar substances, which
24 happen to be the deadliest ones, and then put
25 them up against marijuana and say, grade it on a

1 curve. Marijuana's not so bad. When they
2 otherwise have no pharmacological or
3 physiological similarities in the way they
4 affect the body.

5 The other thing they did to get to a
6 different outcome this time from the one they
7 had last time is to disregard all of the non-
8 fatal health effects that they focused on in the
9 2015 recommendation, things like psychosis; I
10 know Your Honor has heard a lot about that so
11 far. This was a huge component of HHS analysis
12 in 2015. Here is -- and obviously -- I don't
13 expect Your Honor to read these pages here. I
14 put it up here merely to illustrate the fact
15 that they went on for two pages to discuss the
16 association of marijuana use with psychosis.
17 That was a key part of their analysis of the
18 adverse effects and of the public health effects
19 of this drug. There is no such section, no
20 analogous section in the HHS recommendation that
21 gives rise to this proceeding here. They simply
22 omitted it, and that's the case even though, as
23 of today, the link between marijuana use and
24 mental health effects is stronger than it was in
25 2015. Can we take a look at the next slide,

1 please?

2 This is from the 2026 National Drug
3 Control Strategy document, which we've just
4 admitted, SAM Exhibit 10, page 52. It says that
5 one study found over 30 percent of patients with
6 a substance-induced psychosis later developed
7 bipolar or schizophrenia spectrum disorders, and
8 nearly half of those with cannabis-induced
9 psychosis developed bipolar disorder or
10 schizophrenia. Additionally, convergent
11 evidence from multiple sources suggests that
12 cannabis exposure increases the risk of
13 psychosis and that prevention of marijuana use
14 could serve to reduce the prevalence of
15 psychosis in addition to reducing cannabis use
16 disorder and other consequences.

17 Now, how does marijuana compare to
18 other substances in terms of its mental health
19 effects? Again, don't take my word for it. We
20 have another quote here from SAM Exhibit 10,
21 which is the 2026 National Drug Control Strategy
22 document. On this point here, it's the second
23 quote that I think is really critical there,
24 where it says, "while all drugs carry some level
25 of risk, marijuana has the highest conversion

1 rate from psychosis to schizophrenia and bipolar
2 disorder." It's the worst, in other words and
3 yet, HHS didn't focus on that, didn't mention it
4 in its recommendation, simply bypassed it.

5 Now, in order to help us understand
6 what the HHS analysis should have looked like,
7 we've got two witnesses today -- or one today
8 and one tomorrow. They're both women, they're
9 both scientists, they're both PhDs, and then the
10 real critical issue, they've both been experts
11 for the DEA on the very subject that's at issue
12 here, which is to say marijuana and its
13 appropriate scheduling.

14 The first one is Dr. Bertha Madras, who
15 we're going to hear from in a few minutes.
16 She's a professor of psychobiology at Harvard
17 and an expert in addiction. She's been on the
18 staff of the president twice, first under
19 President Bush II and then under President
20 Trump. She was the expert for the Drug
21 Enforcement Administration in 2014 in a criminal
22 case where the defendant challenged marijuana
23 scheduling in Schedule I. She was the
24 government's only expert in that case, and in
25 that case, the United States won.

1 The second expert, who will appear
2 tomorrow, is Dr. Luli Akinfiresoye. She's a
3 current employee of the DEA. She works in the
4 Drug and Chemical Evaluation Section. She was
5 the expert for DEA in hearing 2444 just 18
6 months ago, since canceled, but was their expert
7 in this same marijuana rescheduling proceeding,
8 where she submitted an eight-factor analysis
9 that we'll discuss with her tomorrow, which is
10 virtually the mirror image of the one that HHS
11 did. In the studies that she cites in her
12 eight-factor analysis, it says there is no
13 medical use for this drug, that it does not
14 reduce pain, that it does not help you get off
15 opioids, and that it is linked to psychosis and
16 schizophrenia. The studies that she cites in
17 her report, again, were studies done after the
18 last time. They're very recent. They're done
19 after the last time the DEA considered the same
20 question. So, everything in her report cuts
21 against what the DEA is trying to do now as the
22 proponent of this rescheduling rule, which is
23 why they didn't call her as a witness and why we
24 thought that we should because her testimony and
25 her opinions, I think, will help, Your Honor,

1 with the appropriate outcome in this case.

2 Thank you.

3 MR. LONICH: Just for the record, Your
4 Honor, that last comment was verging into
5 argument, and it's not highlighting the case.

6 JUDGE JULIUS: Understood. It was an
7 opening statement, and I think argument is okay
8 in that one. It's not evidence, but --

9 MR. McNICHOLS: Right.

10 JUDGE JULIUS: Understood.

11 MR. McNICHOLS: Unless the Court has
12 questions, we can call our first witness.

13 JUDGE JULIUS: Yeah, feel free to call
14 Dr. Madras.

15 MR. McNICHOLS: Thanks. Smart
16 Approaches to Marijuana calls Dr. Bertha Madras
17 as a witness.

18 JUDGE JULIUS: Good morning, ma'am.

19 THE WITNESS: Good morning.

20 Dr. BERTHA K. MADRAS, having been first duly
21 sworn, testified as follows:

22 JUDGE JULIUS: Yes, up here at the
23 witness stand and before you're seated, if I
24 could swear you in.

25 THE WITNESS: Yes.

1 (The witness is sworn.)

2 JUDGE JULIUS: Please raise your right
3 hand if you're able. Do you swear or affirm
4 that everything you say in these proceedings
5 will be the truth, the whole truth, and nothing
6 but the truth?

7 THE WITNESS: Yes, I do.

8 JUDGE JULIUS: Thank you. You may be
9 seated.

10 THE WITNESS: Thank you.

11 JUDGE JULIUS: Before Mr. McNichols
12 begins his direct examination, I just want to
13 give you some quick instructions about the
14 process of testifying for clarity of the record.

15 THE WITNESS: Thank you.

16 JUDGE JULIUS: Please wait until the
17 entire question is asked before you begin your
18 answer. Before beginning your answer, pause for
19 a moment to see if the question draws an
20 objection. If you hear the word objection, just
21 sit tight. I'll address the objection, and then
22 I'll tell you if you can answer the question or
23 not. If at that point you need to ask for
24 repetition of the question, you may do so. If
25 at any time you receive a question that you

1 don't understand, please say that you don't
2 understand the question before you try to answer
3 it. If you answer a question, we will assume
4 that you understood the question. Okay?

5 THE WITNESS: Thank you.

6 JUDGE JULIUS: Thank -

7 THE WITNESS: Very clear.

8 JUDGE JULIUS: Thank you very much.

9 Mr. McNichols, your witness whenever you're
10 ready.

11 DIRECT EXAMINATION

12 MR. McNICHOLS: Thank you. Ma'am,
13 could you please state your full name for the
14 record?

15 THE WITNESS: My name is Bertha Madras.

16 BY MR. McNICHOLS:

17 Q What do you do for a living, Dr.
18 Madras?

19 A I am currently a professor of
20 psychobiology in the Department of Psychiatry at
21 Harvard Medical School. My office is at McLean
22 Hospital with a cross-appointment at the
23 Massachusetts General Hospital.

24 Q How long have you been at Harvard
25 Medical School, ma'am?

1 A 40 years.

2 Q As a professor and academic at Harvard
3 Medical School, what is your main area of focus
4 in your research?

5 A My main area of focus is studying the
6 effects of drugs on the brain, primarily
7 addictive drugs and also therapeutic drugs.

8 Q Can you give us some examples of the
9 kinds of addictive and therapeutic drugs that
10 you have researched in your career, ma'am?

11 A I have researched cocaine,
12 methamphetamine, MDMA or ecstasy, opioids, the
13 psychoactive component of marijuana, THC,
14 cannabidiol, and other cannabinoids. I've also
15 investigated the targets of antipsychotic and
16 antidepressant and antihyperactivity drugs in
17 the brain.

18 Q Where were you educated, Dr. Madras?

19 A I was educated at McGill University,
20 both my bachelor's and my PhD.

21 Q And when did you obtain your PhD?

22 A In 1967 -- I'm 100 years old.

23 (Laughter.)

24 Q You're under oath, ma'am. I have to
25 remind you. After you obtained your PhD from

1 McGill in 1967, did you later go on and do
2 additional academic study or fellowships?

3 A I did postdoctoral research at Tufts
4 University, and then my mentor became the chair
5 of the Department of Biochemistry at Cornell
6 Medical College. He asked me to follow him
7 there. Thereafter, I did postdoctoral research
8 at MIT and then was a research associate at MIT.

9 Q Now, in addition to your work at
10 Harvard as an academic, have you also held
11 positions in government?

12 A Yes. I have been appointed twice by
13 two presidents. The first was President George
14 Bush, who appointed me as Deputy Director for
15 Demand Reduction in the White House Office of
16 National Drug Control Policy. It was a Senate-
17 confirmed position. My second presidential
18 appointment was President Trump appointed me to
19 one of six commissioners on the Opioid
20 Commission, or its full title is Combating Drug
21 Addiction and the Opioid Crisis.

22 Q When did you hold the latter position,
23 Dr. Madras?

24 A In 2017.

25 Q And in the course of your career, have

1 you designed medications?

2 A I have designed and co-designed with a
3 medicinal chemist collaborator over 600
4 medications.

5 Q Can you give us an example of one of
6 the medications that you have designed or co-
7 designed?

8 A Well, one of them was an improvement
9 over cocaine. The goal was to try to identify
10 medications to treat psychostimulant abuse,
11 especially cocaine. In that case, we discovered
12 that it also may be a very effective imaging
13 agent for the brain, and we converted it into an
14 imaging agent, which became widely used for that
15 purpose.

16 Q Radioactive cocaine?

17 A Radioactive analog of cocaine. Much
18 more potent, much more selective than cocaine.

19 Q And do you have scientific publications
20 as well, Dr. Madras?

21 A I have over 200 scientific
22 publications. The majority are peer-reviewed.
23 Some are essays, some are editorials, some are
24 commentaries. I have book chapters, and if I
25 include abstracts for scientific meetings, it

1 would number over 400.

2 Q And to go back to your phrase, Dr.
3 Madras, what does peer-reviewed mean in the
4 context of your publications here?

5 A Peer-reviewed means when you write a
6 rigorous scientific manuscript, it is reviewed
7 by people who are experts in the field who
8 decide whether or not it's worthy of
9 publication.

10 Q Could you please turn to tab 5 of the
11 binder of exhibits we've put in front of you
12 there, ma'am? And let me know when you're
13 there.

14 A I am there, sir.

15 Q Okay. And do you recognize the
16 document at tab 5?

17 A Yes.

18 Q What is it, ma'am?

19 A It's my curriculum vitae.

20 MR. McNICHOLS: All right. At this
21 point, Your Honor, we'd move into evidence SAM
22 Exhibit 5, which is the curriculum vitae of Dr.
23 Bertha Madras.

24 (Whereupon, the document referred to
25 was marked as SAM's Exhibit No. 5, for

1 identification.)

2 JUDGE JULIUS: Any objection?

3 MR. LONICH: No objection, Your Honor.

4 JUDGE JULIUS: SAM Exhibit 5 will be
5 admitted.

6 (Whereupon, the above-referred to
7 document marked as SAM's Exhibit No. 5 was
8 received into evidence.)

9 MR. McNICHOLS: Thank you. Now, have
10 you previously given expert testimony on
11 marijuana and its effects?

12 THE WITNESS: I have given expert
13 testimony in a number of venues. Probably the
14 most significant one was in the ~~Schwett~~der v. the
15 Department of Justice case in the Eastern
16 District of California, a federal court. The
17 case was based on the desire of the defendants
18 to reschedule marijuana from Schedule I to
19 Schedule III. I was the sole expert witness for
20 the Department of Justice in that case.

21 BY MR. McNICHOLS:

22 Q Can you turn to tab 1 in that binder,
23 which I think is marked as SAM Exhibit 1,
24 please?

25 A I am there.

1 Q And do you recognize the document at
2 tab 1 or SAM Exhibit 1?

3 A Yes. That was the declaration I wrote.

4 Q For which case, ma'am?

5 A For Schwetter v. the United States of
6 America, yes.

7 Q The same case you're talking about?

8 A Yes, except on the opposite side.

9 MR. McNICHOLS: All right. At this
10 point, Your Honor, we move into evidence SAM
11 Exhibit 1, which is Dr. Madras' declaration in
12 the Schwetter matter.

13 (Whereupon, the document referred to
14 was marked as SAM's Exhibit No. 1, for
15 identification.)

16 JUDGE JULIUS: Any objection?

17 MR. MALEY LONICH: Yes, Your Honor. The
18 Government will object to this exhibit on
19 several bases, the first of which is relevance.
20 This is testimony from an entirely different
21 proceeding and in an entirely different context.
22 This case that they are referencing is not an
23 administrative hearing such as the one today.
24 This is also a 2014 declaration, which predates
25 HHS's recommendation by nearly a decade. The

1 declaration also ostensibly includes legal
2 conclusions, which would be improper testimony
3 for this tribunal. I would reference paragraph
4 35 of the declaration, which states, Marijuana
5 continues to meet the criteria for Schedule I
6 under the Controlled Substances Act.

7 A bit of a prospective objection, the
8 Government would contend that this doesn't speak
9 to the offered expertise which was laid out by
10 Smart Approaches to Marijuana in their pre-
11 hearing statement or in counsel's opening
12 statement that Dr. Madras is an expert on
13 addiction.

14 JUDGE JULIUS: Thank you, Counsel.

15 MR. MALEY LONICH: That would be it, Your
16 Honor.

17 JUDGE JULIUS: Any response to the
18 objections, Mr. McNichols?

19 MR. McNICHOLS: Yeah. We haven't yet
20 tendered Dr. Madras as an expert to the court.
21 We don't expect to put the statements in this in
22 front of Your Honor for their factual content.
23 We're simply providing it as background to help
24 establish that, in fact, she is an expert on
25 marijuana, if for no other reason than she's

1 been designated an expert as such, in previous
2 proceedings.

3 MR. MALEY LONICH: And if I could be
4 heard once more on that issue.

5 JUDGE JULIUS: Sure.

6 MR. MALEY LONICH: The pre-hearing
7 statement submitted by Smart Approaches to
8 Marijuana specified explicitly that she is an
9 expert in the science of addiction and the effects
10 of addictive substances on the brain. Nowhere in
11 that pre-hearing statement does it state that
12 she is an expert on marijuana.

13 JUDGE JULIUS: Understood. I'm going
14 to admit SAM Exhibit 1. Certainly, the weight
15 with regard to context can be made --

16 MR. MALEY LONICH: Understood.

17 JUDGE JULIUS: By the government. It's
18 being offered simply to show that she has given
19 expert testimony on behalf of the government in
20 the past. I'll go ahead and admit it, but it
21 goes to weight.

22 (Whereupon, the above-referred to
23 document marked as SAM's Exhibit No. 1 was
24 received into evidence.)

25 MR. MALEY LONICH: Understood. Thank you.

1 JUDGE JULIUS: Continue, Mr. McNichols.

2 MR. McNICHOLS: Dr. Madras, have you
3 also lectured on the medical uses of marijuana
4 as well?

5 THE WITNESS: Yes. As a preface to
6 that response, I was commissioned by the World
7 Health Organization to write a monograph on the
8 update on cannabis and its medical uses, in
9 which I summarized all the current literature on
10 marijuana with regard to its medical uses and
11 also gave testimony at the expert witness
12 conference in Geneva, Switzerland on it.

13 I have also lectured in numerous venues
14 in the United States. I've given testimony at
15 the state level in a number of states, including
16 New York, Vermont, New Hampshire, Maryland,
17 Florida, Alabama, and others.

18 BY MR. McNICHOLS:

19 Q And were those lectures on the medical
20 uses of marijuana?

21 A Yes.

22 Q Okay. Could you please turn in the
23 binder you have to SAM Exhibit 4, please? Tab
24 4.

25 A It is here.

1 Q Okay. And is that the monograph you
2 were speaking about a moment ago?

3 A Yes, precisely.

4 Q Okay. And what's the title of it,
5 ma'am?

6 A Update of Cannabis and Its Medical Use.

7 MR. McNICHOLS: Okay, we move the
8 admission of SAM Exhibit 4, Your Honor.

9 (Whereupon, the document referred to
10 was marked as SAM's Exhibit No. 4, for
11 identification.)

12 JUDGE JULIUS: Any objection?

13 MR. MALEY ~~LONICH~~: No objection, Your Honor.

14 JUDGE JULIUS: SAM Exhibit 4 will be
15 admitted.

16 (Whereupon, the above-referred to
17 document marked as SAM's Exhibit No. 4 was
18 received into evidence.)

19 MR. McNICHOLS: Thank you. And did you
20 prepare a report on cannabis and its medical
21 uses for the U.S. Senate Committee on the
22 Judiciary?

23 THE WITNESS: Yes.

24 BY MR. McNICHOLS:

25 Q You did. Can you please turn to tab 2

1 in the binder that you have, ma'am?

2 MR. ~~MALEY LONICH~~: Your Honor, if the
3 government could just be heard on a procedural
4 question, it appears that the binder has been
5 placed in front of the doctor and is not being
6 passed exhibit by exhibit from the clerk. Is
7 there any reason for us not to adhere to that
8 methodology?

9 JUDGE JULIUS: I think it's just for
10 administrative convenience.

11 THE WITNESS: It's convenient.

12 JUDGE JULIUS: Ma'am, just don't look
13 at any document until instructed to do so. I
14 understand that the full binder of exhibits is
15 there, I think it was just for procedural
16 convenience.

17 MR. ~~MALEY LONICH~~: Understood.

18 JUDGE JULIUS: Thank you, Counsel.
19 Just to make the record clear.

20 MR. McNICHOLS: Thank you.

21 JUDGE JULIUS: Please continue, Mr.
22 McNichols.

23 MR. McNICHOLS: Of course. Do you
24 recognize the document at exhibit -- excuse me,
25 at tab 2 of the binder?

1 THE WITNESS: Yes, I do, sir.

2 BY MR. McNICHOLS:

3 Q And what is that document, ma'am?

4 A It is a document titled Cannabis and
5 Medicinal Properties. It was included on the
6 record of hearing before the Crime and Terrorism
7 Subcommittee of the U.S. Senate Committee on the
8 Judiciary, and it was filed for July 13, 2016.

9 Q And who prepared it, ma'am?

10 A I prepared it.

11 MR. McNICHOLS: All right. We move the
12 admission of SAM Exhibit 2, Your Honor.

13 (Whereupon, the document referred to
14 was marked as SAM's Exhibit No. 2, for
15 identification.)

16 JUDGE JULIUS: Any objection?

17 MR. ~~MALEY LONICH~~: No objection.

18 JUDGE JULIUS: SAM Exhibit 2 will be
19 admitted.

20 (Whereupon, the above-referred to
21 document marked as SAM's Exhibit No. 2 was
22 received into evidence.)

23 MR. McNICHOLS: Thank you. And in the
24 course of your career at Harvard, have you
25 developed courses on addiction, Dr. Madras?

1 THE WITNESS: Yes. I was charged by
2 the Dean of Harvard Medical School to develop
3 the first course on addiction and addiction
4 biology for fourth-year Harvard Medical School
5 students that was ever offered. It was an
6 elective course, and the number of students grew
7 rapidly because they said it was a dreadful void
8 in their education. I've also developed a Cold
9 Spring Harbor course on addiction biology in
10 2000, which runs to this day, although I no
11 longer direct the course.

12 BY MR. McNICHOLS:

13 Q Okay. And in the modules of the course
14 or the units of the course, what are the
15 substances that you cover?

16 A In every course that I've given on
17 addiction, we cover marijuana, opioids,
18 psychostimulants such as cocaine and the
19 amphetamine family. We cover hallucinogens, and
20 we cover benzodiazepines, anxiolytic drugs,
21 every type of drug that targets the brain that
22 produces behaviors consistent with compulsive
23 use.

24 Q And did you prepare a report on
25 marijuana in connection with this rescheduling

1 proceeding?

2 A I did prepare a report consistent with
3 the schedule, yes.

4 Q Yes. Can you please turn to Exhibit 3
5 or tab 3 in the binder that you have, ma'am?

6 A I have it, thank you.

7 Q All right. And do you recognize that
8 document?

9 A Yes. I prepared this in 2024.

10 Q And what's the title on the document,
11 ma'am?

12 A Rescheduling Marijuana from Schedule I
13 to Schedule III.

14 Q Okay and you prepared it in connection
15 with this rescheduling?

16 A Precisely.

17 MR. McNICHOLS: All right. Your Honor,
18 we move the admission of SAM Exhibit 3.

19 (Whereupon, the document referred to
20 was marked as SAM's Exhibit No. 3, for
21 identification.)

22 JUDGE JULIUS: Any objection?

23 MR. MALEY LONICH: No objection, Your Honor.

24 JUDGE JULIUS: SAM Exhibit 3 will be
25 admitted.

1 (Whereupon, the above-referred to
2 document marked as SAM's Exhibit No. 3 was
3 received into evidence.)

4 MR. McNICHOLS: Thank you. Dr. Madras,
5 have you received any payment from Smart
6 Approaches to Marijuana in connection with your
7 appearance here today or with your preparation
8 of the report?

9 THE WITNESS: Zero.

10 MR. McNICHOLS: Okay. Your Honor, we
11 tender Dr. Madras as an expert in addiction
12 biology, the uses of marijuana for medical
13 purposes, and the effects of marijuana on the
14 human brain and body.

15 JUDGE JULIUS: Yes, Counsel?

16 MR. ~~MALEY LONICH~~: Your Honor, the government
17 would reiterate the statement I made earlier.
18 As it's laid out in Smart Approaches to
19 Marijuana's pre-hearing statement, we were on
20 notice that Dr. Madras is an expert in the
21 science of addiction and the effects of
22 addictive substances on the brain specifically.
23 That statement is followed by effectively two
24 non sequiturs discussing her roles in government
25 service, and that she was called as an expert

1 witness without any explanation as to what her
2 expert qualification in that particular case was
3 and seems to insinuate that it is related to the
4 scheduling of controlled substances, which is
5 ultimately the question of this tribunal's
6 proceedings today.

7 Given that and the opening statement
8 that counsel made that she is to be tendered as
9 an expert on addiction, the scope that has been
10 offered seems to be changing. I understand that
11 it is the tribunal's preference that these
12 arguments be made in post-hearing statements.
13 We would just like to establish on the record
14 that the government contests the scope of her
15 expert testimony.

16 JUDGE JULIUS: Understood, Counsel.
17 Any response, Mr. McNichols?

18 MR. McNICHOLS: I think the government
19 has been on notice certainly since 2024 when Dr.
20 Madras submitted her report in this case that
21 she was going to cover a range of effects
22 concerning the use of marijuana in state
23 programs and a variety of its adverse effects in
24 addition to the purported medicinal uses that
25 are currently on offer in these states. I don't

1 think there's really an element of surprise, and
2 certainly the other writings that she's
3 testified to so far in this proceeding would
4 establish the basis for her expertise in all of
5 these categories.

6 JUDGE JULIUS: Understood, Counsel.
7 Consistent with the Court's preliminary order,
8 we will provisionally accept her expertise
9 qualifications. I do note, although in the
10 introductory paragraph of the preliminary
11 statement, it does say Dr. Madras is an expert
12 in the science of addiction and the effects of
13 addictive substances on the brain. The content
14 of the summary of her testimony does
15 specifically relate to marijuana, just looking
16 at the bolded topic lines of the outline. It is
17 applied specifically to marijuana. So,
18 provisionally with the consistency with the
19 preliminary ruling, we will consider her an
20 expert for now.

21 MR. McNICHOLS: Thank you, Your Honor.

22 JUDGE JULIUS: Thank you.

23 MR. McNICHOLS: Dr. Madras, in
24 connection with your testimony here today, have
25 you prepared slides to accompany your discussion

1 of the issues in this case?

2 THE WITNESS: I have prepared slides,
3 but I would say the vast majority of them, over
4 90 percent, are slides that I have presented
5 previously in literally hundreds of
6 presentations to lawyers, to judges, to
7 families, to prevention experts, to addiction
8 experts on marijuana.

9 MR. McNICHOLS: We have a collection of
10 slides, Your Honor, that we've tendered to the
11 government yesterday as SAM Exhibit 47.
12 Formally speaking, these are demonstratives, but
13 I'd like to make them part of the formal record
14 by moving their admission prior to introducing
15 them through her testimony.

16 (Whereupon, the document referred to
17 was marked as SAM's Exhibit No. 47, for
18 identification.)

19 JUDGE JULIUS: Any objection?

20 MR. MALEY LONICH: No, Your Honor.

21 JUDGE JULIUS: You said that was SAM
22 Exhibit 47?

23 MR. McNICHOLS: Yes, Your Honor.

24 JUDGE JULIUS: SAM Exhibit 47 will be
25 admitted.

1 (Whereupon, the above-referred to
2 document marked as SAM's Exhibit No. 47 was
3 received into evidence.)

4 MR. McNICHOLS: Thank you. Can we pull
5 that up please to the cover page?

6 MR. LONICH: I would put it on my
7 screen.

8 JUDGE JULIUS: Okay. Just one minute.
9 We're having some technical issues.

10 MR. McNICHOLS: Yes, of course, Your
11 Honor.

12 JUDGE JULIUS: I will also note, while
13 we're in pause just for clarity of the record,
14 Mr. Evans, who is counsel for Dr. Finn, DUID
15 Voices, and the --

16 MR. EVANS: Also.

17 JUDGE JULIUS: National Drug and Alcohol
18 Screening Association is now in the courtroom.

19 MR. EVANS: Dr. Finn. Did you say Dr.
20 Finn?

21 JUDGE JULIUS: Yes.

22 MR. EVANS: Again, thank you for
23 allowing my presence.

24 JUDGE JULIUS: Absolutely. We just
25 want to make sure the record is clear as to who

1 is in the courtroom and represented today. So
2 thank you, Mr. Evans. Nice to have you with us
3 again.

4 MR. EVANS: Would you mind writing that
5 down?

6 JUDGE JULIUS: I will. Just putting
7 that down at the time. Okay and we can go off
8 record.

9 (Whereupon, the above-entitled matter
10 went off the record at 9:40 a.m. and resumed at
11 9:42 a.m.)

12 JUDGE JULIUS: We'll go back on the
13 record. Go ahead, Mr. McNichols. Thank you.

14 MR. McNICHOLS: All right. Thank you.
15 We'll start with the basics, Dr. Madras. In
16 the first case, what is marijuana?

17 THE WITNESS: Marijuana is a plant.
18 There are three different species. There's
19 cannabis sativa, cannabis indica, and cannabis
20 ruderalis, which is a very minor species of
21 cannabis. It is a plant that contains at least
22 120 cannabinoids and many other constituents,
23 including terpenoids, flavonoids. Its two main
24 constituents are THC, delta-9-THC, and
25 cannabidiol, which is CBD.

1 For those of you who don't know what
2 delta-9 means and delta-8, if you look at the
3 ring which has an OH above it, there are three
4 double bonds, three parallel lines, and the
5 position of those determines whether or not it's
6 designated 9 or 10 or 8 and so on.

7 BY MR. McNICHOLS:

8 Q You can include me in those who didn't
9 know that, Dr. Madras.

10 A Delta just refers to a double bond.

11 Q Of course.

12 A And nine is the position on the ring.

13 Q Let's talk about the two chemicals up
14 on the slide here known as THC and CBD. In
15 terms of their addictive or intoxicating
16 potential, how do they compare to each other?

17 A One is intoxicating. So, we can go
18 through all of these.

19 Q Yeah.

20 A THC is the substance that has the
21 addictive potential. CBD does not. THC is the
22 intoxicant. CBD is not. THC impairs cognition.
23 CBD does not. THC can promote anxiety. CBD
24 has been investigated as an anxiolytic, which
25 means to calm down anxiety. THC is

1 psychotomimetic. What that means is that it can
2 produce symptoms of psychosis. CBD does not,
3 but it also has been investigated as a potential
4 antipsychotic. THC can promote or diminish
5 seizures. CBD has anticonvulsant activity in
6 it.

7 The targets of THC and CBD differ. The
8 THC clearly binds to the cannabinoid one, the
9 cannabinoid two receptors in the brain, which I
10 can explain subsequently. It is a partial
11 agonist, which means it has not a full-blown
12 effect like the brain's own signaling messages.

13 CBD is a modulator of the cannabinoid one
14 receptor and the cannabinoid two, but it also
15 binds to fatty acid amide hydrolase. It binds
16 to trace receptor potential vanilloid one and
17 two, which are potentially involved in pain
18 reception. It also binds to the serotonin 5
19 HT1A subtype and a few other receptors.

20 CBD is, in fact, what I would consider
21 a very dirty drug or else, another polite way of
22 saying it is it's promiscuous.

23 Q Understood.

24 A THC, there is some minor data that it
25 may be neuroprotective, but there's plenty of

1 data that it is not. There is some data that
2 cannabidiol could be neuroprotective.

3 Q In broad strokes, Dr. Madras, how does
4 marijuana and its constituent components -- how
5 do they affect the brain -- human brain?

6 A If I may just venture into a deep dive
7 for a moment.

8 Q Yes, ma'am.

9 A The brain is the master communicator
10 and controller of communication in our body.
11 Without our brain, we don't function. The brain
12 is composed of over 80 billion nerve cells that
13 control every function in our body: breathing,
14 appetite, thirst, speech, cognitive function,
15 judgment, love, you name it. It is the
16 controller. How does the brain do these various
17 functions? It has chemical signals that message
18 one nerve cell to the other, and these chemical
19 signals are called neurotransmitters. There are
20 over 100 different types of them.

21 We produce endocannabinoid signaling.
22 We have endocannabinoids in our brain that
23 actually signal one nerve cell towards another.

24 They send messages, and the interpreter of
25 these signals are called receptors, and there

1 are two main interpreters, cannabinoid one and
2 cannabinoid two. The two main chemical messages
3 that are cannabinoids in the brain are 2-
4 arachidono~~y~~glycerol and anandamide. 2-AG is the
5 main one in the brain. Anandamide does exist in
6 the brain but also in the periphery. They
7 modulate communication in brain regions. They
8 modulate many functions in eight key brain
9 regions, including motivated behavior, including
10 learning, memory, appetite, motion, pleasure,
11 mood, pain, planning, judgment, sleep, hormone
12 production, and so on. And most importantly,
13 they're important for brain development in the
14 fetus and in the adolescent. THC --

15 Q And how does -- I'm sorry, Doctor.
16 Please go on.

17 A THC resembles the chemical messages
18 that our brain produces, but the resemblance is
19 that of an imposter, it is not identical with 2-
20 AG. We know from biology that a change of one
21 atom from a hydrogen to a fluorine to a chlorine
22 can make a huge difference in the pharmacology of
23 drugs. So THC looks like, but is not identical
24 with 2-AG. It targets the same targets that our
25 own chemical messages of the cannabinoid class

1 target, and it produces different effects than
2 our own chemical signals do.

3 Q In terms of the pharmacology of drugs,
4 Dr. Madras, is the idea of using marijuana as
5 medicine -- is that a new idea?

6 A It is an old idea. In the United
7 States, when marijuana finally crossed the
8 Atlantic Ocean and arrived on our shores, it was
9 included in the Pharmacopeia, in the U.S.

10 Pharmacopeia in 1854. For those who are unaware
11 of what the Pharmacopeia is, it's an independent
12 organization that classifies the purity, the
13 dosage, the different forms. It contains
14 photographs of different pills and different
15 formulations for every single drug that is used
16 in the United States. The British have one as
17 well. It was included in the Pharmacopeia of
18 the United States, and it was considered at that
19 time a drug that has profound psychoactive
20 effects. It exhilarates, it intoxicates, it
21 promotes delirium, hallucinations. Then it can
22 promote drowsiness and stupor. It has other
23 effects, it
24 was listed as an aphrodisiac and increases
25 appetite. It can promote catalepsy, which means

1 abnormal, stable postures that are unusual and
2 sleep. It was recommended for a whole host of
3 indications: neuralgia, gout, tetanus,
4 hydrophobia, cholera, convulsions, chorea,
5 hysteria, mental depression, insanity, uterine
6 hemorrhage, spasm, nervous inquietude, pain, and
7 uterine contractions.

8 In fact, in 400 CE, a 14-year-old girl
9 was buried in the Negev Desert in what is now
10 Israel. She died in childbirth. She had a
11 fetus in the breech position. Her pelvis was
12 too small to deliver the child, and there were
13 ashes of metabolites of marijuana beside her
14 nose, allegedly used to try to promote uterine
15 contractions at the time. But the cautions in
16 the Pharmacopeia included a number of them.
17 They included alarming side effects with large
18 doses, and also the cautions were that there
19 were massive variations in potency that could
20 not be regulated.

21 Q How did marijuana fall out of favor as
22 a medicine in the United States?

23 A It fell out of favor and was withdrawn
24 by 1942 from the Pharmacopeia. It was withdrawn
25 first in the British Pharmacopoeia about two

1 decades earlier. Marijuana never enjoyed great
2 popularity. American physicians hardly used it
3 during the Civil War because it had
4 unpredictable potency, and opioids were far more
5 effective. By the end of the 19th century,
6 pharmaceutical companies tried to make forms of
7 marijuana, but they failed to develop
8 dependable, pure compounds. So it was removed
9 from the U.S. Pharmacopeia, and a decade
10 earlier, it was removed from the British
11 Pharmacopoeia. There was no opposition to its
12 removal because it was hardly used. There was
13 minimal clinical use. The alternatives were
14 much more effective, and there was abuse
15 potential concerns. And those abuse potentials
16 go back to the 12th century.

17 Q On the subject of medicine, Dr. Madras,
18 in general terms, how do we convert a whole
19 plant like marijuana, into a drug for medical
20 use?

21 A So there are many plants that yield
22 medicinal chemicals. In fact, about 35 percent
23 of our pharmaceuticals that are sold as
24 medicines in this country are originally -- the
25 design came from nature's own design. With

1 regard to psychoactive drugs, the coca plant
2 gives rise to cocaine. The papaver somniferum,
3 the opium plant, gives rise to morphine and
4 thebaine. The marijuana plant gives rise to
5 delta-9-THC. Ergot, which is a fungal
6 contaminant on rye, gives rise to ergot, which
7 can be converted to LSD. St. Vitus dance, which
8 is a terrible side effect of eating rye
9 contaminated, was well-recognized even hundreds
10 of years ago. So these pure products, these
11 compounds were isolated from these plants and
12 shown to be the critical, critical component
13 that had medicinal properties. And then they
14 were converted into medicines and formulated
15 according to purity, according to known fixed
16 doses, all of these and many others from plants.

17 Then they started as medicines. They
18 were converted to street drugs. Now, there is a
19 reexamination of whether or not some of them,
20 certainly with regard to marijuana and
21 hallucinogens, should go back into the medical
22 category.

23 Q In terms of developing drugs, Dr.
24 Madras, what does it mean to isolate a
25 particular compound from a plant?

1 A Isolation is critical in order to develop
2 a compound that is pure, a compound that you know
3 precisely the dose. So let's take a look at four
4 products that came from plants. Long before the
5 FDA, long before we developed modern forms of
6 medicine, digitalis was known to help failing
7 hearts and foxglove was used. The problem with
8 foxglove is that it can be toxic because the doses
9 were not reproducible. The doses were not fixed.
10 The plant produced different doses. It also
11 produces other compounds like ~~diitoningoxin~~, which
12 is used in labs to dissolve cells and can be a
13 poison as well.

14 We also had atropine from the belladonna
15 plant. It was known for over 2,000 years. But
16 when it was isolated, it could be administered in
17 surgical suites at a fixed dose, at a safe dose,
18 and in absolute pristine form. Aspirin was known
19 -- the bark of the willow tree was known to reduce
20 pain and also to reduce fever. It was isolated
21 from the bark of the willow tree and then
22 converted into acetylsalicylic acid, which is now
23 aspirin.

24 The bark produces salicylic acid.

25 Quinine was found in the cinchona bark

1 in South America, and it was used to treat
2 malaria until it was isolated and it was
3 generated as a pure drug. So what are the
4 advantages of purifying drugs? They are highly
5 purified. You know you're not getting
6 contaminants in them. They treat specific
7 illnesses. You can study the mechanism of
8 action. You can control with exquisite,
9 exquisite quality the dose. It's regulated.
10 It's consistent. You can produce batch after
11 batch, thousands and hundreds of thousands of
12 batches, at precisely the same fixed dose. An
13 overdose is not possible unless someone consumes
14 them in a manner which is different from a
15 prescription. Also, by isolating them, there's
16 a tremendous advantage in that you can produce
17 variants that are better than what the plant
18 produced originally, more effective, more
19 potent, more selective.

20 Q Are these criteria that you have on the
21 slide right here, Dr. Madras? Are these now
22 incorporated into FDA's criteria for drug
23 evaluations?

24 A Yes.

25 Q Let's --

1 A Because currently that is the case.

2 Q Let's -- let's talk about FDA's
3 criteria.

4 A Yeah.

5 Q Go ahead. If you can, in very general
6 terms, Dr. Madras --

7 A Yes.

8 Q Explain what the FDA looks for.

9 A So the FDA looks for in -- the vast
10 majority of drugs that the FDA approves, it
11 wants purity. Is it a pure compound? Does it
12 have predictable chemistry? In other words,
13 when you start with a certain protocol of
14 chemicals to make the drug, are you always
15 getting exactly the same compound as you presume
16 to get and as happened in the past? Is the
17 production consistent? Are the production
18 methods validated? Every time you synthesize
19 it, will it come out with exactly the same
20 product? Are toxic effects in animals and in
21 humans known? How much gets into the
22 bloodstream? How much gets into its target?
23 That falls under the umbrella of
24 pharmacokinetics. How much gets into the
25 bloodstream? How much is metabolized? How much

1 gets to its target is known as pharmacodynamics.

2 What happens when a drug hits brain receptors
3 or receptors in the rest of your body? Is it
4 contaminated? Is it impure -- with microbes,
5 with chemicals, with heavy metals, pesticides,
6 insecticides, and so on? Is it a safe dose
7 range? Is it effective and safe for a specific
8 illness? What is the therapeutic versus the
9 side effect window? Is it narrow? Is it broad?

10 The narrower ones are more dangerous because if
11 a person takes twice the dose, it may kill them.

12 Are the side effects acceptable? What about
13 follow-up case reports, safety updates? Post-
14 approval surveillance is part of the criteria
15 that the FDA uses on all these drugs.

16 Q And by these standards, Dr. Madras, how
17 does marijuana stack up?

18 A If marijuana is considered a generic
19 term for anything goes in dispensaries, which
20 includes gummy bears and chocolate bars and
21 beverages and suppositories and creams and
22 vapes, it doesn't meet any of the standards for
23 purity, for potency, products for each medical
24 indication. It doesn't fit the standards of a
25 fixed dose range, a dosing regimen, which means

1 how often do you take this drug? How often
2 should you use it? Do you use it during the
3 night? Is it four times a day? That's what a
4 doctor's prescription looks like. The route of
5 administration.

6 Every single FDA-approved drug is
7 approved for a specific way that you take it.
8 It's not, well, you can smoke it, you can vape
9 it, you can drink it, you can do -- marijuana
10 simply doesn't fit these rigorous criteria that
11 have taken our nation over 90 years to develop
12 and to improve on in order to make sure that our
13 drug supply is safe.

14 Q In terms of the criteria for
15 effectiveness and safety, what is the role of
16 clinical trials in evaluating those
17 characteristics of a drug?

18 A The role of clinical trials is
19 daunting. It is essential. It is rigorous, but
20 it is the most important measure we have to
21 ensure safety and effectiveness of a drug. So
22 most clinical trials now are randomized, which
23 means half the people get the drug, half the
24 people that are perfectly matched get placebo,
25 get a neutral non-pharmacological agent usually,

1 but there are many exceptions to that and they
2 are double-blinded. The patient doesn't know
3 what they're getting, and the doctor
4 administering it doesn't know what they're
5 getting. And that guarantees, absolutely
6 guarantees, that the studies should come out
7 fairly.

8 Let me just deviate, may I, for one
9 quick anecdote. For thousands and thousands of
10 years, bloodletting was the norm for treating
11 almost every disease. The ancient Egyptians
12 used it, the Greeks, the Romans, the ancient
13 Hebrews, the Middle Ages. Our President, George
14 Washington, was subject to bloodletting of
15 almost half his blood volume on his deathbed
16 because everyone assumed by so-called common
17 sense, because blood contained poisons and
18 ~~th~~umors, that if you just get rid of blood, the
19 person could be treated and cured. A French
20 physician said, I've got a whole group of
21 patients in this hospital with terrible lung
22 problems, lung infections, flu, and pneumonia.
23 He said, everybody's treating them with
24 bloodletting, but I'm going to take a whole
25 cohort of patients, divide them into two groups

1 that have the same symptoms. One I'm going to
2 drain their blood; the other I'm not. And he
3 found it made no difference, and that was the
4 end of bloodletting in medicine for most common
5 purposes.

6 Q Can you also describe the effect of
7 clinical trials on the use of Laetrile as a
8 treatment?

9 A Yes. So here is an excellent example
10 of how clinical trials are essential to prove
11 that a drug has safety as well as efficacy. I
12 have tried to find the number of states that
13 passed Laetrile as an anti-cancer medication in
14 the 1970s. It is somewhere between 17 and 27.
15 I've seen both those numbers. It was on ballot
16 initiatives. The public was convinced that
17 Laetrile is a great anti-cancer agent because
18 there was some common sense involved. It had
19 hydrogen cyanide. It was a toxin, and there was
20 a feeling that these extracts of apricot pits
21 could actually hone in on the cancer cells and
22 deliver poison to those cells. It was
23 widespread. It was passed. It was approved.

24 Then, our excellent National Institutes
25 of Health and the FDA stepped in and said, what

1 is the real story with Laetrile? Is it
2 effective or not? And what they did was the
3 NIH, National Institutes of Health, sponsored a
4 double-blinded clinical trial of Laetrile in
5 cancer patients, and they found no effect.
6 Zero. But worse, two problems. They found that
7 these people delayed legitimate evidence-based
8 chemotherapy, some in the public, that it could
9 delay legitimate chemotherapy, and that Laetrile
10 was actually toxic to people. It was not
11 effective. It was, in fact, detrimental. And
12 it passed the country -- it circumvented the
13 country because it was considered an anti-cancer
14 drug, a chemotherapy. That's why marketing of
15 drugs by political processes are so dangerous.

16 Q Let's talk for a moment about state
17 medical marijuana programs and what they entail.

18 I know there's some variability by state, Dr.
19 Madras, but as a general matter, how long have
20 those programs been around in the United States?

21 A The first state to pass so-called
22 medical marijuana was California. It was the
23 Compassionate Care Act, Proposition 215. It
24 went into effect in 1996. What is so
25 interesting about this state is that the

1 governor of California decided to see after the
2 fact whether or not marijuana has any medicinal
3 uses. And so he put aside -- the total is over
4 8,000,000 dollars eventually for the Center for
5 Medicinal Cannabis Research in California to see
6 if marijuana has, in fact, medicinal properties
7 after Prop 215 was passed.

8 Since that time, it has been a moving
9 and expanding target of applications. The
10 original was -- called the Compassionate Care
11 Act. The original was to try to treat AIDS
12 wasting, cachexia, and also chemotherapy-induced
13 nausea in cancer patients. Those were the way
14 it was sold to the public. Eventually, those
15 indications grew and grew, and we can see from
16 this slide what the indications are.

17 In Arizona, we have cancer, glaucoma,
18 HIV, AIDS, hepatitis, amyotrophic lateral
19 sclerosis, Crohn's disease, Alzheimer's disease,
20 cachexia, severe and chronic pain, nausea,
21 seizures, epilepsy, and so on and so forth.

22 Q Across the United States, is there some
23 variability in the types of conditions that are
24 treated with marijuana?

25 A Yes. There are some states that have

1 only six indications. The poster child is
2 Illinois.

3 Q And how many are there, doc?

4 A This is 40. This is an old slide. As
5 I said I cobbled together slides from my
6 presentations. It has over 46 now. And I can
7 say with a measure of certainty that the science
8 behind these indications is, in most
9 indications, close to absolute zero.

10 Q Are clinical trials required before
11 marijuana can be authorized for particular
12 conditions?

13 A No.

14 Q Let's talk about the types of evidence
15 that is available on marijuana as a treatment
16 for these conditions. Just to give us some
17 example, I mean, what is? And again, in general
18 terms, what are we looking for and what do we
19 have?

20 A We're looking for randomized, double-
21 blinded, placebo-controlled trials. Sometimes
22 trials do comparators, they compare one drug
23 with another. But most of the time, the drugs
24 are compared to a placebo to determine if the
25 pharmaceutical, isolated and pure, has an

1 effect. They look for large sample sizes and
2 ~~large~~ sample sizes ~~large~~ means in phase 1, it's
3 under 100. That means they just give it to people
4 who are not ill to see if the doses that they
5 think will be valid are, in fact, safe.

6 In phase 2 trials, the sample sizes are
7 bumped up to hundreds, in some cases nearly
8 1,000 or more. In phase 3 trials, they're
9 multi-center. That is to see whether or not
10 other, many other sites across the country with
11 different physicians, different levels of care,
12 are getting the same data in thousands --
13 usually thousands, it could be hundreds -- of
14 people.

15 They use standard dosing formulations
16 and good manufacturing practice. There's
17 replication across studies that are essential.
18 The results are published in peer-reviewed
19 publications, and the results are also gleaned
20 in systematic reviews and meta-analysis to make
21 sure that there is a huge database of these
22 therapeutic indications stemming from clinical
23 trials.

24 Q Based on your review of this evidence,
25 Dr. Madras, is there evidence that cannabinoids

1 show any promise for specific medical
2 conditions?

3 A The closest promise for specific
4 medical conditions that I would say was
5 popularized in the early 2000s, and this came
6 from the CMCR, the Center for Medicinal Cannabis
7 Research, in California. They sponsored the
8 trials, and that was in neuropathic pain, which
9 I can get into in a moment, and there are
10 tremendous weaknesses in those trials. The
11 quality evidence is that whole plant cannabis or
12 marijuana is not FDA approved. Some
13 cannabinoids show promise for specific medical
14 conditions. The ones that have been FDA
15 approved have been approved for cachexia, as
16 well as chemotherapy-induced nausea and
17 vomiting.

18 The evidence for botanical cannabis is
19 weak. It's inconsistent. The quality of the
20 studies are low. There's a high level of bias,
21 and in some cases, the evidence is null.

22 Q Dr. Madras, you're familiar with HHS's
23 recommendation and its conclusions concerning
24 the indications for which cannabis, in its view,
25 could have a currently accepted medical use?

1 A I am.

2 Q As to those indications and the ones
3 that HHS evaluated, how do the clinical trials
4 stack up in terms of evaluating its efficacy?

5 A HHS leaned very heavily on the National
6 Academy of Science, Engineering, and Medicine
7 report in order to promote the view that
8 cannabis is useful for chronic pain. The NASEM
9 report I have read in depth, and it is deeply
10 flawed, and I can get into that if there is --

11 Q This is as good a time as any, Dr.
12 Madras.

13 A Yes. Thank you. The NASEM report
14 leaned on meta-analysis of a number of studies
15 that were done with isolated cannabinoids, with
16 nabiximols, as well as the very few smoked forms
17 of cannabis, the very few clinical trials and
18 their report was substantial evidence for
19 chronic pain. It makes no sense for them to
20 have drawn that conclusion for a number of
21 reasons. One is that the neuropathic pain
22 studies that the report leaned on, several that
23 were done, as I said, by the CMCR. The first
24 and most important flaw in that is that those
25 trials were very small numbers of patients, 25,

1 30, and so on. The second flaw with those
2 neuropathic trial studies was that the studies
3 were extremely short duration, a couple of days
4 to a few weeks. The third problem with those
5 trials is that the types of marijuana that were
6 used in them, in this case, they were NIDA's
7 provided THC-laden cigarettes with fixed
8 concentrations. These are the studies, thank
9 you.

10 They don't resemble what's in
11 dispensaries at all currently. The trials went
12 from about 3.5 percent THC the maximum was 10
13 percent, and several of them said 10 percent or
14 even 8 percent was too high, we have the same
15 results with 3.5. But THC is now 15 to 20
16 percent in dispensary marijuana. In vapes and
17 concentrates, it can be as high as 90 percent
18 THC. The doses that are delivered -- and the
19 NASEM also conflated the FDA-approved Marinol,
20 which is dronabinol and Syndros and nabilone,
21 with smoked marijuana. They simply did not draw
22 the distinction. So, there are at least
23 actually 10 flaws in the NASEM report, which I
24 won't bore people with. But if you look at the
25 specific -- just the specific Abrams et al., he

1 insisted that all his subjects be experienced
2 marijuana smokers. The reason he insisted on it
3 was because he thought that, if they weren't,
4 they may get frightened by the experience, the
5 psychoactive experience, and the potential of
6 psychosis and so he wanted experienced marijuana
7 smokers. Another study as well did precisely
8 the same thing. They used experienced users.

9 Now, it's pretty rare for the FDA to
10 approve a drug and say that the only way they'll
11 accept a clinical trial is if the person is
12 experienced in using this drug before they
13 actually even start the clinical trial. What
14 this means is that they shaped the trial in
15 order to accommodate the particular and unique
16 properties of marijuana, which is
17 psychoactivity, psychotomimetic effects.

18 The other thing is that in several of
19 the studies, I wish I'd made a table of all of
20 these comparisons, because I have done it, but I
21 didn't bring the slide, is that they were not
22 blinded. The patients knew. They were
23 experienced marijuana users. They knew they
24 were getting marijuana. If they were using
25 marijuana, they had to withdraw from it before

1 the trial so that they would be THC negative
2 before the trial and the only THC in their
3 system would come from the smoked cigarettes
4 that they were given. That made no sense
5 because if a person is used to marijuana and
6 then starts to smoke again after withdrawal, it
7 could bump up their positive sensations.

8 So, there were many flaws with these
9 studies. Short term, very low doses compared to
10 what is currently being sold in dispensaries,
11 very small ~~ends~~ n's, non-blinding, experienced
12 users, and so on. But if you now look at the
13 largest meta-analysis that has ever been
14 performed on neuropathic pain by the
15 International Association for the Study of Pain,
16 IASP, it was published in 2025. What it says is
17 that of 313 clinical trials, 313, which embraced
18 48,000 patients specifically for neuropathic
19 pain, they list every possible drug in these
20 clinical trials, and they omit cannabinoids. The
21 reason they omit them is they decided 10 years
22 before, in 2015, that the cannabinoids were the
23 -- the trials were flawed, there was insufficient
24 evidence, and there was nothing more recent
25 updated, and they recommended

1 against using them in 2015. They didn't even
2 include them in this massive comprehensive study
3 on neuropathic pain.

4 Q Are there clinical trials comparing
5 marijuana to opioids in terms of their analgesic
6 capabilities or effects?

7 A There are very few. There are very,
8 very few. Side-by-side comparisons, there may
9 be one or two studies, and I don't think we can
10 lean heavily on those results because they're
11 not large. They're not comprehensive. But if
12 you look at pain comparing marijuana with
13 opioids for acute pain, there's very strong
14 evidence. In fact, one of the CMCR studies
15 tried to use marijuana by inducing pain in skin.

16 I can't -- I think they either pinched or
17 needled, presented some sharp object, and they
18 found that it was ineffective in reducing that
19 acute pain. That's been published. That was a
20 reasonable trial, and it was ineffective.

21 Post-operative pain, opioids are
22 standard of care. That's modifying these days;
23 there may be other alternatives for that, but
24 there's insufficient evidence for marijuana in
25 post-operative pain. In fact, marijuana is

1 contraindicated in surgical cases because you
2 need a lot more anesthesia to get a person to
3 sleep if they've been heavy marijuana users, and
4 the recovery is more difficult. So I don't
5 think that's an indication.

6 For cancer pain, there's extremely
7 strong evidence that opioids are effective in
8 alleviating cancer pain. GW Pharmaceuticals did
9 two phase 3 studies in this country testing
10 nabiximols, which is THC and CBD, for cancer
11 pain, and they failed in two phase 3 trials, and
12 they just abandoned it. For chronic non-cancer
13 pain, there's moderate efficacy but substantial,
14 substantial risks for opioids, and they should
15 never be first line of use for chronic pain.
16 The marijuana, the benefits are small, and
17 they're often below clinically meaningful
18 thresholds.

19 Neuropathic pain, we've already dealt
20 with. There's moderate efficacy. Opioids are
21 not first line of attack for neuropathic pain.

22 Q And then on the last one, the opioid-
23 sparing effect, Dr. Madras, there's been some
24 testimony about that thus far.

25 A Yeah.

1 Q In the case, what does the science show
2 about the opioid-sparing effect?

3 A Well, there are three. There are three
4 major issues that I think are worth mentioning
5 here. One is that people who are in treatment
6 for opioid use disorder and who also use
7 marijuana, there's one study that showed they're
8 more likely to drop out of treatment for opioid
9 use disorder and continue the OUD. There's a
10 study showing that youth who use marijuana
11 before the age of 18 -- the highest risk for
12 developing opioid use disorder is use of
13 marijuana before the age of 18. The studies
14 that said that as states that had accepted,
15 adopted medical marijuana, their overdoses
16 declined. Buchbauer study, which was reversed
17 by Shover a few years later showing that, in
18 fact, the states that had adopted medical
19 marijuana, opioid overdoses increased. These
20 are ecological studies that have so many
21 fallacies. You know, the concept of causation
22 versus correlation is a very, very critical one,
23 and in this case, they just lumped -- I mean,
24 some of the states that adopted marijuana may
25 have also adopted widespread distribution of

1 naloxone so that they rescued people and much
2 more effectively than in states that didn't
3 distribute naloxone, and the fact that they
4 adopted medical marijuana may have been a
5 coincidence.

6 Q I want to come back and talk to you
7 about causation versus correlation and
8 coincidence because that's come up in this trial
9 so far. But before we do that, and before we
10 get to our comfort break, I have just a few more
11 questions on the way medicine is being practiced
12 at the state level. In terms of what's going on
13 at dispensaries at the state level, I mean does
14 it require, for example, a physical exam of the
15 patient who wants to get marijuana?

16 A No.

17 Q Okay. What is the process?

18 A Some states have tighter regulations,
19 but in the majority of cases, there is no
20 necessity for physical exam. There is no
21 necessity for an ongoing relationship with the
22 patient so that the patient is seen
23 periodically. It's a state-by-state regulation.

24 There are no broadly universal standards for
25 how to address this. They allow cannabis, 12

1 states at least, allow the recommendation of
2 cannabis for any medical condition that the
3 doctor may deem will be worthwhile. Any medical
4 condition essentially means it's completely and
5 totally arbitrary without science behind it,
6 without data behind it. They don't --

7 Q Dr. Madras, hold on. They're making an
8 objection.

9 A Oh, I'm sorry.

10 JUDGE JULIUS: Objection?

11 MR. ~~MALEY LONICH~~: Yes, Your Honor. The
12 Government would like to object to any testimony
13 as it relates to the medical requirements, given
14 that Dr. Madras has not been qualified as a
15 medical doctor. Anything about the ongoing
16 treatment of patients seems outside the scope of
17 her expertise.

18 JUDGE JULIUS: Mr. McNichols?

19 MR. McNICHOLS: Yeah. She has written
20 -- it is true that Dr. Madras is not a
21 physician, but she has written extensively on
22 the use of marijuana as a medical treatment.
23 She also teaches at a medical school. So, while
24 she's not a clinician and does not treat
25 patients herself, certainly she's made an

1 academic study of the subjects about which she's
2 testifying.

3 THE WITNESS: Yes. And I have -

4 JUDGE JULIUS: Hold, hold on, ma'am.

5 THE WITNESS: I'm so sorry.

6 JUDGE JULIUS: You're okay. Anything
7 further?

8 MR. ~~MALEY LONICH~~: No, Your Honor.

9 JUDGE JULIUS: I understand the
10 objection. I will allow the question and
11 testimony. It goes to weight.

12 MR. ~~MALEY LONICH~~: Understood.

13 JUDGE JULIUS: Thank you. Please
14 proceed, Mr. McNichols.

15 MR. McNICHOLS: Thanks. And just on
16 that subject, one of the words you have on the
17 slide here in red is budtenders, which is a word
18 that's come up in this trial so far. What does
19 that mean in terms of who's actually making
20 recommendations for cannabis in the state
21 programs?

22 THE WITNESS: These are people who are
23 untrained, unlicensed, who man the desks at
24 dispensaries. That is their designation. There
25 is no physician or pharmacist present in almost

1 all the dispensaries, and I believe it's less
2 than 20 percent have a physician oversight.

3 The budtenders, there have been several
4 studies where people walk into various
5 dispensaries and try to figure out what
6 budtenders are recommending for which condition
7 and they've documented them. There are at least
8 two to three studies that I'm quite familiar
9 with. They recommend things based on their own
10 impressions, their own views on marijuana. They
11 recommend indica for some indications or sativa
12 or 20 percent. They simply do not have
13 standards for training like a pharmacist does.
14 A pharmacist takes massive amounts of their own
15 funding to go to pharmacy school and develop the
16 expertise needed to stand behind a counter in a
17 pharmacy and give advice to a patient who comes
18 in with a prescription.

19 In this case, the budtender's advice
20 for cancer, this was one of these views. Let's
21 push high potency THC. CBD's only for the
22 naive. We want them to progress from
23 cannabidiol, which is neutral in many ways, to
24 high THC. If they don't use it to intoxicate,
25 it could turn them off. You could lose a

1 customer if they're not. People already using
2 cannabis want to be more intoxicated. These are
3 quotes directly from these people in these
4 dispensaries that were asked what kind of advice
5 do they give. They also give what I consider
6 mal-advice to pregnant women. There are 400
7 dispensaries in Colorado that were surveyed in
8 terms of first trimester cannabis use. Everyone
9 in this room knows the first trimester is
10 critical for brain development. The brain
11 begins with one cell, and it develops into 80
12 billion. In the first trimester, billions are
13 already formed to begin the heart to beat, to
14 begin the legs to move, to begin the digestive
15 system, to just begin that control. So, the
16 brain is one of the most rapidly -- that is why
17 children are born with such large heads
18 disproportionate to their bodies because the
19 brain is so critical.

20 In the first trimester, there are vast
21 changes in the brain. Sixty-nine percent
22 recommended cannabis for morning sickness in the
23 first trimester. Sixty-five based the
24 recommendation on personal views. And what
25 we're seeing is an increase. This is a little

1 bit of old data. There's still current data,
2 more current, but we've seen an increase in
3 pregnant women using marijuana because they go
4 to a dispensary, and they're advised that this
5 is good for them. The question is: Is it good
6 for them, and what are the downsides?

7 BY MR. McNICHOLS:

8 Q Just a couple more questions before we
9 take our morning break, Dr. Madras. To what
10 extent are non-patients, other people, getting
11 marijuana from these state dispensary programs?

12 A Well, there's clear diversion from
13 medical cannabis cardholders. My biggest
14 concern in Colorado: 48.8 percent of
15 adolescents in a treatment program obtain
16 marijuana from someone with a medical marijuana
17 program. Teens using diverted medical
18 marijuana, the higher they use, the more
19 substance related problems. Non-patients
20 commonly get dispensary cannabis from friends
21 and family. There are a number of studies that
22 that are documenting this. Sir.

23 MR. McNICHOLS: Do we have an
24 objection?

25 THE WITNESS: Oh.

1 MR. MALEY LONICH: Yes, Your Honor.

2 The government would raise a similar objection
3 that the topic of diversion seems outside of the
4 doctor's expertise as she's been offered today.

5 JUDGE JULIUS: Mr. McNichols?

6 MR. McNICHOLS: No, I think if we look
7 back at her writings, as an element of abuse,
8 which is how it factored into the HHS
9 memorandum, Dr. Madras has made some study of
10 this, both in the academic papers she's written
11 and also in the papers she's written for
12 governmental authorities including the U.S.
13 Senate. So, this is within the area where she's
14 actually made some academic study.

15 JUDGE JULIUS: Anything further?

16 MR. McNICHOLS: No.

17 JUDGE JULIUS: Objection noted. I also
18 will note the slide deck was not objected to as
19 an exhibit, and all of this is on there. So
20 I'll allow the testimony, and it can go to
21 weight.

22 MR. MALEY LONICH: Understood. Thank
23 you, Your Honor.

24 JUDGE JULIUS: Thank you.

25 MR. McNICHOLS: I was moving on to a

1 different section if this is an appropriate time
2 for the break.

3 JUDGE JULIUS: Let's go ahead and do
4 that if that works for you, Mr. McNichols.

5 MR. McNICHOLS: Yes.

6 JUDGE JULIUS: Okay. We'll take a 15-
7 minute break. Dr. Madras, please don't discuss
8 your testimony with anyone during the break.
9 But you're free to, you know, get up, stretch
10 your legs, use the facilities should you need.

11 THE WITNESS: Thank you.

12 JUDGE JULIUS: We will reconvene at
13 10:50 a.m. We'll take 15 minutes. We'll be in
14 recess until then. Thank you, everyone.

15 (Whereupon, the above-entitled matter
16 went off the record at 10:35 a.m. and resumed at
17 10:50 a.m.)

18 JUDGE JULIUS: We are back on the
19 record, still on direct examination with Smart
20 ~~Alternatives~~ Approaches to Marijuana. I think
21 you have a little under an hour. My guess is,
22 for scheduling purposes, we'll probably finish up
23 direct, then take our lunch break and then begin
24 with cross after lunch. Does that work for
25 everyone?

1 MR. McNICHOLS: Yes, Your Honor.

2 JUDGE JULIUS: Okay. Thank you, Mr.
3 McNichols. Please resume whenever you're ready.

4 MR. McNICHOLS: Certainly. Welcome
5 back, Dr. Madras.

6 THE WITNESS: Thank you.

7 BY MR. McNICHOLS:

8 Q I'd like to shift gears for a moment
9 from talking about marijuana as a medicine to
10 the other component that goes into the
11 rescheduling analysis concerning abuse and
12 public health. Now, before we start flashing
13 that up, as a very general matter, ma'am, to
14 sort of preview the risks to public health that
15 we're going to talk about here, can you give us
16 an overview of them?

17 A Well, there are a number of risks to
18 public health, both in terms of brain, body, and
19 behavior—those -- three categories—and also
20 unintended victims. First of all, cannabis use
21 disorder the prevalence is high. It is really
22 high. James Anthony in 1994 said that the
23 prevalence among users was about 9.4 percent.
24 It is now skyrocketing to between 24 to 30
25 percent. And in medical cannabis users, the

1 prevalence is higher than it is in some studies
2 -- not all, but some studies -- than
3 recreational users. In veterans, for example,
4 the prevalence of cannabis use disorder among
5 veterans using it medically is over 35 percent.

6 So, there's also excellent comparative studies
7 which we'll get into. The prevalence is high
8 and getting higher, and the reason is that it's
9 being driven by more frequent use. It is being
10 driven by more potent use of products. What
11 factors drive marijuana effects? The dose, the
12 percent THC plus the absolute amount. For
13 example, the medicinal THC that has been
14 approved by the FDA in Schedule III is close to
15 pure THC. It's about 99 percent. But the dose
16 is 2.5 milligrams as a starting dose, up to 10
17 milligrams. When you have cannabis at 20
18 percent or 90 percent, but the dose that it
19 contains is, in some cases, in some vapes it's
20 100 milligrams, 200 milligrams. There are
21 people using cannabis for medical purposes that
22 are using almost a gram a day -- 1,000
23 milligrams. It's very different than the
24 medically approved dose.

25 The frequency of use, as I said, is

1 another critical factor. Whether it's used one
2 time daily, weekly, monthly, or yearly will
3 drive the consequences. And the mode of
4 delivery also, in some cases, shapes the
5 consequences. It can be inhaled with smoking
6 and vaping. Smoked, the THC levels peak at 30
7 minutes, they subside. I mean, the most robust
8 effects will subside within a few hours. The
9 edibles, THC levels can peak within 30 minutes
10 to 2 hours, and they can subside at a much later
11 date because the gut distribution is much slower
12 than smoking or vaping. One example for us to
13 bear in mind is a young African American male,
14 who was a college student in Colorado, and this
15 was told to me by one of the law enforcement
16 officers. He was walking by. He just started
17 college. He was walking by a dispensary, and
18 they offered him free brownies. They said, just
19 take an eighth of a brownie. I don't know any
20 teenager or young adult who will eat an eighth
21 of a brownie. He ate the whole thing, and he
22 felt nothing because it takes a great deal of
23 time to go from the gut to the brain. And he
24 jumped off a balcony. He was psychotic after
25 that. So, each mode of delivery is critical,

1 and if we don't have that in regulated
2 dispensaries, the mode of delivery, if we don't
3 have FDA oversight or approval, anything goes.

4 The age of onset is also critical.
5 Whether or not you're exposed prenatally,
6 whether or not you're exposed as a teenager,
7 whether or not you're exposed as an adult, you
8 do get different, vastly different, effects. We
9 just published a paper this past year on
10 differing effects of THC on the brains of
11 adolescents compared to adults, and the
12 adolescents had an inflammatory response in a
13 key, key brain area, the amygdala, which drives
14 depression, mood, sleep, anxiety, fear, all
15 these emotions that can either catalyze
16 excellence or derail a person. That
17 inflammatory response, we found only in the
18 adolescent and not in the adult brain.

19 Q You used a term a moment ago, Dr.
20 Madras, called cannabis use disorder.

21 A Yes.

22 Q And in general terms, ma'am, what is
23 cannabis use disorder?

24 A Yes. Like other use disorders for
25 other drugs, cannabis use disorder is a series

1 of behavioral and psychological symptoms.
2 There's no biometric test. When a person has an
3 infection, you can pick up the bacteria. When a
4 person has cancer, you can identify the cancer
5 either by biopsy or MRI or X-rays. In substance
6 use disorders, there's no really evidence-based
7 biometric test. So, you have to define the
8 disorder of the brain, a diagnosable medical
9 disorder, by what the person is telling you and
10 by their behavior.

11 There are three categories of what are
12 called the Diagnostic and Statistical Manual
13 Version 5 for cannabis use disorder. One is
14 uncontrollability. You take more than you
15 expect to. You cannot stop, you crave. The
16 second category is behavioral consequences. You
17 do not meet expectations in terms of schools and
18 jobs. You spend a great deal of time using.
19 You give up activities that you've enjoyed. You
20 use in hazardous situations. The third category
21 is a bit of a physiological one, which is
22 tolerance. You need more and more of the drug
23 to produce the same effect, and the second of
24 those biological ones is withdrawal symptoms.
25 All of those.

1 There are 11 categories that
2 essentially boil down to uncontrollable use
3 despite adverse consequences. That's really the
4 operational definition. Depending on those 11
5 categories, the more severe, the more you
6 fulfill all 11, the closer you do, it's
7 considered severe. Moderate is between two to
8 five categories are cannabis use disorder. Five
9 to eight could be moderate, and all 11 is quite
10 severe. So, this is just a sampling of people
11 that were diagnosed with cannabis use disorder,
12 and this is the frequency. Continued use
13 despite problems, almost all of them. Repeated
14 efforts to quit down almost all of them. Use
15 larger amounts for longer periods, 80 percent,
16 and so on and so forth.

17 Q In terms of the prevalence of use
18 disorder, how does marijuana compare to other
19 controlled substances and alcohol?

20 A Well, the prevalence of marijuana use
21 now is soaring. Even though the prevalence in
22 teenagers had declined during the COVID period
23 and has not recovered, in adults 18 to 25 and in
24 older adults, it has just increased
25 dramatically. If you compare the prevalence to

1 alcohol use, cannabis use is about a third as
2 much. Excuse me, alcohol is about three times
3 higher. But if you compare the prevalence of
4 cannabis use disorder, it's disproportionately
5 higher. Just look, you don't have to look at
6 numbers, all you have to do is look at the
7 length of the arrows.

8 There is much more cannabis use
9 disorder proportionate to how many people use
10 the drug than alcohol, and it's rapidly catching
11 up with alcohol use disorder. Currently, there
12 are more daily marijuana users than alcohol
13 daily users. It began to soar in 2010, and now
14 the prevalence of daily use or near daily use is
15 the highest it's ever been in our history, and
16 now it's higher than even alcohol use disorder.

17 Why is that a problem? Because the addiction
18 potential increases dramatically with daily use.

19 It's estimated that people who use daily, 30 to
20 50 percent will develop a cannabis use disorder.

21 Q And in terms of geography or region,
22 how do the rates of cannabis use disorder
23 compare in states that have medical marijuana
24 programs to those that don't?

25 A Well, if you look at the non-medical

1 marijuana states in that ugly orange color,
2 which I just don't like orange, but anyhow you
3 can see that if we set the prevalence at sort of
4 a low bar for states that don't have medical
5 marijuana, and then look at medical marijuana
6 states, you can see that cannabis use disorder
7 is considerably higher amongst males, amongst
8 females, amongst 18- to 34-year-olds, 35- to 44-
9 year-olds, the differential is the greatest.
10 With 45- to 54-year-olds and 55- to 64-year-
11 olds, the differential is not as high. But
12 amongst the young people, the people of the
13 future, it's the highest.

14 Q Thank you.

15 A And so there is a huge increase in in
16 cannabis use disorder in medical marijuana
17 states and a huge increase in poisonings as
18 well, and the increase in childhood poisonings
19 has gone up much more dramatically than adults.

20 Q And how has the potency or THC content
21 of marijuana affected the rates of cannabis use
22 disorder?

23 A Well, the potency has definitely
24 influenced the progression, the rate at which
25 you progress to cannabis use disorder, so that

1 the higher potency of THC is associated with a
2 higher risk for psychosis, for anxiety, lower
3 age of schizophrenia. It's associated with a
4 higher risk for impaired memory, brain function,
5 driving, emergency care, uncontrolled vomiting
6 or cannabis hyperemesis syndrome. It's
7 associated with a higher risk of using other
8 drugs, having social problems, but it's
9 associated with more use, a higher risk for
10 progression to addiction.

11 Q And in recent decades, what has the
12 data shown as to the potency of marijuana?

13 A The potency's gone from about three
14 percent -- imagine the study that was done by
15 Don Abrams in which he used 3.5 percent for
16 neuropathic pain and found that to be an
17 adequate dose with far fewer side effects than
18 the 8 percent. And it went up gradually and
19 then dramatically over the past decades, and it
20 was not driven by prohibition. It was driven by
21 commercialization, by medicalization, and by
22 normalization. What do people who produce these
23 products know? The more potent, the greater
24 high, the more tolerance, the more addiction,
25 the more users, the more profit. That is true

1 for almost every drug that I can think of. The
2 potency of crack cocaine versus insufflated
3 cocaine, the potency of methamphetamine ice
4 versus a different salt form of methamphetamine.

5 The more rapidly a drug gets into the brain,
6 the more receptors it hits, the greater the
7 effect and the greater the addictive potential.

8 Q In discussing the effects of marijuana
9 use thus far in the trial, we've used a couple
10 of terms, in particular psychosis and
11 schizophrenia. Before we get into how marijuana
12 relates to that, in general terms, Doctor, can
13 you explain what we mean by psychosis?

14 A Yes. Psychosis is a number of
15 manifestations of the brain being dysfunctional.

16 It can occur with a single or multiple
17 exposures of cannabis. It is accompanied by
18 paranoia, by bizarre thoughts which are
19 considered delusional, by fragmented thoughts,
20 disordered thoughts. I see the exit sign, and
21 it's floating across the room now because the
22 green is so beautiful on a clover leaf.
23 Fragmented thoughts. Hallucinations, especially
24 auditory, you hear voices. Sometimes you can
25 see -- hallucinate. You can feel sensations

1 that don't exist. In all these cases, the
2 person perceives the world and themselves
3 differently than an observer on the outside.

4 Q And how does that relate, ma'am, to the
5 term schizophrenia as a medical condition?

6 A Psychosis can occur under a number of
7 conditions. It can be drug induced.
8 Methamphetamine can produce it, high doses of
9 amphetamine. THC administered to otherwise
10 normal people can develop symptoms of psychosis.

11 But schizophrenia is a chronic disease that
12 occurs when these symptoms persist, and some in
13 the field and some in different countries say
14 they have to persist for at least six months.
15 Others claim that it has to be a year with a
16 repeated diagnosis of these symptoms.

17 Q And have there been studies over time
18 of the relationship between marijuana use and
19 psychiatric conditions like psychosis and
20 schizophrenia?

21 A Yes. Well, this is one of the most
22 interesting studies that was done much more than
23 a century ago. It was done in the Bengal Insane
24 Asylum, and it was a 19th century study of
25 Indian hemp and insanity by colonial British

1 India. They asked the people -- and this is
2 politically incorrect to call it an insane
3 asylum now, but that was the terminology at the
4 time -- whether or not they use cannabis. The
5 admissions to this insane asylum, the most
6 frequently mentioned drug was cannabis over
7 time. Alcohol and opioids were minor players
8 compared to cannabis use because India used
9 people living in India used cannabis for well
10 being purposes for centuries.

11 Q Have there been more recent studies
12 since this one from 1873 to 1893 of the same
13 phenomenon as well?

14 A Yes, so this came out long before
15 marijuana became a political issue, but the
16 prevalence of schizophrenia in Ontario, this was
17 reported just last year by Dan Myran at
18 University of Ottawa. What he showed is that
19 the attributable risk fraction over time of
20 cannabis use disorder associated with
21 schizophrenia has increased very significantly
22 for 19- to 24-year-olds, not as much for the
23 younger generation, the younger kids of 14 to
24 18, most likely because there hasn't been time
25 for them to progress. But what they found is

1 that, pre-legalization of cannabis, there was
2 3.7 percent of schizophrenia attributable to
3 cannabis use disorder. Post-legalization, it
4 was 10.3 percent. New cases associated with the
5 use disorder in 2006, 1.6 percent; in 2022, 9.6
6 percent. Now, bear in mind that people who are
7 using this drug for medicinal purposes have very
8 high rates of cannabis use disorder.

9 Q And how does dose and frequency of use
10 relate to the risk of psychosis from cannabis?

11 A So this was a tale of three cities
12 here, London, Amsterdam, and Paris, but it's
13 actually a tale of 11 different sites, including
14 one in South America, by Marta ~~Deforti~~Di Forti,
15 one of the world's experts on schizophrenia and
16 cannabis-related schizophrenia. What she found
17 was that if people never used or used THC at
18 less than 10 percent, they had among the lowest
19 rates of schizophrenia. As you increased the
20 dose and as you increased the frequency of use,
21 the risk factor, the odds ratio for developing
22 schizophrenia increased dramatically, and the
23 highest risk were people who were using cannabis
24 daily at greater than 10 percent dose.

25 Now, these studies have been critiqued.

1 They've been dissected. They've been thrown
2 around for many, many years now. This was a
3 2019 study, but the basic fundamental premise
4 has not been refuted because 11 sites is really
5 a powerful indication.

6 Q And --

7 A So please.

8 Q Go ahead, ma'am. I'm sorry.

9 A Okay.

10 Q Yeah. How did the results in the study
11 in Denmark compare with the ones in the other
12 cities that you've described?

13 A Denmark has seen a twofold increase in
14 the incidence rate of cannabis-induced psychosis
15 from 2.8 per 100,000 person years in 2006. Ten
16 years later, it was double the rate, 47.7
17 percent of people with cannabis-induced
18 psychosis converted, converted to either
19 schizophrenia or bipolar disorder after follow-
20 up. Now, conversion to schizophrenia is a very
21 grave issue because schizophrenia is a chronic
22 lifelong disease that generally captures people
23 at the prime of their lives and can derail their
24 potential forever. Some are highly functional,
25 but many are not.

1 Q There's been some testimony in the case
2 thus far about the concepts of causation versus
3 correlation when it comes to the side effects of
4 marijuana use. Can you explain in general,
5 ma'am, what are the differences between
6 causation and correlation?

7 A Well, I will insult your intelligence
8 by giving an example that I use in general for
9 general populations, general presentations. The
10 example I give for correlation is that in the
11 winter, there's snow, there's ice, and as the
12 seasons change, we get warmer weather, more
13 sunshine, the roads are favorable, travel is
14 easy, and almost all wars begin in the
15 summertime or the early fall, World War I, World
16 War II, you can go through all of these wars,
17 because conditions are favorable for war.

18 Now, in that sinusoidal wave, we can
19 also correlate it with watermelon use, ice cream
20 use, outdoor sports and if someone was naive or
21 truly uninformed, they would say, well, what if
22 eating ice cream catalyzes wars? Because they
23 correlate perfectly. They go up in tandem;
24 they decline in tandem. That's the ultimate
25 fallacy of correlation.

1 A bigger problem, a more nuanced is
2 heart attacks increase dramatically in the
3 summer months. That's because the weather warms
4 up. It's not that the warm weather causes the
5 heart attack; it is the fact that people are
6 much more active in the summer and they're doing
7 sports that exert their hearts beyond their
8 capacity.

9 Q What are the Bradford Hill criteria,
10 Dr. Madras?

11 A Over the years, people struggled with
12 how do we prove that something is cause and
13 effect, not just coincidental, which is what
14 correlation is. Austin Bradford Hill, Sir now,
15 he proposed that we have to look at a few
16 criteria. He proposed six, and then it expanded
17 to nine. How strong is the association between
18 one thing and another? How strong is the
19 association between smoking and lung cancer?
20 How consistent is it across countries? If
21 people smoke in Iceland or they smoke in Brazil,
22 do they all have a much higher incidence of lung
23 cancer if they smoke, or is it just restricted
24 to one small community? What about the timing?
25 Does the lung cancer begin before they start

1 smoking, or does it begin after they start
2 smoking? What about the dose response? If a
3 person smokes one cigarette a day, will they
4 still get as much lung cancer as a person who
5 smokes 20 cigarettes a day? What about
6 biological plausibility? Does smoking cause
7 damage to the lungs, and is the damage
8 consistent with cancer or cardiovascular
9 disease? What about specificity? Do people get
10 lung cancer if they've never smoked? Do people
11 who smoke never get lung cancer even if they
12 smoke 20 cigarettes a day? That's specificity.

13 Can you induce lung cancer by giving an animal
14 cigarette smoke every day? And coherence, does
15 the whole picture fit? Is there a genetic
16 component, a pharmacological component, and all
17 that?

18 So, these are some of -- in terms of
19 the correlation and the causation debate with
20 psychosis and schizophrenia, the strength of the
21 association is extremely strong. People who
22 start young, people who use frequently, people
23 who use high potency, the odds ratio of
24 developing schizophrenia go from two to four to
25 six. Consistency, Sweden, Denmark, Israel, New

1 Zealand, the United States have all shown --
2 there's seven countries, I haven't mentioned all
3 -- that early onset of marijuana use, and
4 especially cannabis use disorder, is
5 consistently a risk factor for developing
6 schizophrenia across all these countries. The
7 timing. Does schizophrenia begin before you
8 start using marijuana, or does it begin after?
9 Invariably, it begins after. The dose response.

10 If you smoke more marijuana at higher
11 potencies, is the risk increased? Yes, clearly.

12 Biological plausibility. It's a problem. It's
13 strong, but I would temper it a bit because we
14 don't even know the origins of schizophrenia.
15 We do know a few important data points. Almost
16 every person who's treated for schizophrenia
17 gets drugs that block dopamine D2 receptors.
18 That is a given. All the antipsychotics that
19 are effective, except one new category that just
20 came on board a few years ago, they all have
21 that in common. They block dopamine receptors.

22 Marijuana increases dopamine in the brain. It
23 regulates glutamate. It regulates GABA. So, we
24 see dysregulation of dopamine, glutamate, and
25 GABA in schizophrenia. Probably the strongest

1 point about biological plausibility is that
2 marijuana-induced psychosis can be dampened by
3 the same drugs that dampen schizophrenia.

4 What is used to alleviate the symptoms
5 of marijuana-induced psychosis? The same drugs
6 as schizophrenia. The specificity is weak.

7 Schizophrenia has many, many origins.

8 Infections in mother, preterm deliveries, trauma
9 during childbirth, trauma of the child,
10 genetics, and so, so many, many, many causes.

11 Early extreme childhood stress. So obviously,
12 cannabis doesn't cause schizophrenia in
13 everybody, and obviously, there are many people
14 who've developed schizophrenia who've never
15 touched the drug, so the specificity is weak.

16 Moderate to strong, the experimental.
17 Cyril D'Souza, DL, and a number of others.

18 There are almost 19 studies now in which they've
19 administered THC to otherwise normal people, and
20 they develop psychosis symptoms at high doses.

21 So the coherence, people who have a genetic
22 predisposition for schizophrenia also have a
23 predisposition for cannabis use disorder. There
24 is some coherence in terms of the genetic
25 susceptibility to it. There's some coherence in

1 terms of some of the brain changes. But the
2 coherence could be deemed moderate or strong
3 depending on how you want to interpret the data.

4 But I would say six are pretty reasonable out
5 of these and right now, the majority of
6 psychiatrists, that I am familiar with and that
7 have published, say that cannabis is a component
8 cause of schizophrenia, not just an association.

9 Q In terms of the side effects, is there
10 any difference between adult users of marijuana
11 and minors or adolescents who use marijuana?

12 A Adolescents are much more vulnerable to
13 the effects of schizophrenia, to all the
14 consequences.

15 Q Can we go to the next -- can we explain
16 why, if Dr. Madras?

17 A Yes, because so they're much more
18 vulnerable to brain changes. The adolescent
19 brain is vulnerable because it is undergoing
20 tremendous changes, so different from the young
21 latent periods of a child between 4 and 10,
22 different than the early toddler phase,
23 different than the fetal phase.

24 The frontal cortex of the adolescent
25 brain is the last to mature. What is the

1 frontal cortex? It's the one that tells you
2 cost-benefit equations. It's the one that
3 predicts consequences if you're going to do
4 something foolish. The amygdala, which is deep
5 in the brain, is the emotional part of the
6 brain, and the frontal cortex, as the brain
7 develops, begins to dampen the emotional part of
8 the brain. It reduces impulse control. It
9 increases your ability to foresee the future and
10 foretell the consequences of actions.
11 Adolescents do not have that strong connection
12 yet. They have many other changes that are
13 ongoing, which we don't have time to do, but
14 they're much more vulnerable to risk-seeking,
15 and they feel the effects of drugs more
16 profoundly than adults do. Adults also temper
17 their responses because they know their
18 responsibilities.

19 We can continue here and what is
20 unknown by the vast majority of parents and the
21 vast majority of youth is that the
22 endocannabinoids are critical, critical,
23 critical for brain development. They tell
24 neurons, nerve cells, what type to become
25 because the brain has many different types of

1 nerve cells. They guide them to their
2 connections. They modulate the signals between
3 them. The endocannabinoid system is critical
4 for brain development during the fetal period
5 and during the adolescent period.

6 Q Can changes in the adolescent brain
7 attributable to marijuana use be seen in things
8 like MRI studies and the like?

9 A Yes. One of my colleagues, Marisa
10 Silveri, literally reviewed -- this is old, this
11 is 2016. It's 10 -- she reviewed all the brain
12 changes in adolescent marijuana users. This is
13 magnetic resonance imaging, which can give you
14 very different views of the brain. One type of
15 imaging can give you the anatomy. One type of
16 imaging can give you connectivity. One type of
17 imaging can give you function, which part of the
18 brain is functioning. And she found a number of
19 changes -- she found in the literature, she
20 surveyed the literature of all these multiple
21 studies and showed that marijuana changes the
22 brains of adolescents. The changes are very
23 robust in that period, and some of the studies
24 correlated these changes with impaired function,
25 learning, memory, executive function.

1 Q On the subject of learning, how does
2 marijuana use in adolescents affect academic
3 performance and achievement?

4 A Yes. This is a very recent study and
5 again, a meta-analysis of 63 studies which
6 involved 438,000 individuals. Adolescent
7 marijuana users are more likely to be absent
8 from school, more likely to drop out from
9 school, more likely to be unemployed. They're
10 less likely to enroll in university, less likely
11 to get post-secondary degrees, less likely to
12 get high grades in school, less likely to
13 complete high school.

14 Q And have there been studies that would
15 tie IQ or intellectual quotient in--?

16 A Yes.

17 Q Adolescents to marijuana use as well?

18 A The first robust study was a
19 longitudinal study, the Dunedin data from New
20 Zealand, done by Madeline Meyer, who's now at
21 the University of Arizona. In it, she showed
22 that if a person begins using marijuana in
23 adolescence and then persists in using it until
24 they're 35 or older, that they have a drop of
25 eight points in IQ. An eight-point drop is not

1 trivial. It drops a person from the 50th
2 percentile average to the 29th percentile, which
3 is below average, and IQ predicts access to
4 university education, lifelong total income,
5 access to a good job, performance on a job. The
6 Dunedin studies showed persistent cannabis users
7 had less skilled jobs than their parents, poor
8 memory and attention. It was not explained by
9 analysis of all the covariates: alcohol use,
10 tobacco use, other illicit drug use, or family
11 history of substance use disorders.

12 Q Now, in --

13 A This is her slide. She gave it to me.

14 Q In terms of a, well, a phrase we've
15 used before, which is use disorder, I mean, how
16 does that affect adolescents as compared to
17 adults?

18 A Adolescents are much more vulnerable to
19 developing a cannabis or marijuana use disorder.

20 If you look at them, this is a study by Beth
21 Hahn, Wilson Compton, Carlos Blanco, and Chris
22 Jones at NIDA. What they showed is that after
23 12 months cannabis use, about 10 percent of
24 adolescents showed symptoms of cannabis use
25 disorder among the users. Among adults, it was

1 half. As you went up to year four, 20 percent
2 of the kids showed symptoms of cannabis use
3 disorder. The adults, only half of that.

4 Q In terms --

5 A By the way, Beth Hahn is one of the
6 best epidemiologists we've had.

7 Q And in terms of the prevalence of
8 cannabis use disorder among adolescents, how
9 does that compare to alcohol use disorder in
10 that demographic?

11 A It is now higher. Cannabis use
12 disorder among adolescents 12 to 17 years old or
13 among 18 to 25 years old is higher than alcohol
14 use disorder. There's an increase in number of
15 people. These are NSDUH, or National Survey on
16 Drug Use and Health data, I gleaned these from
17 the most recent report.

18 Q And have there been studies of the
19 relationship in adolescence between cannabis use
20 disorder and self-harm?

21 A There's an increased prevalence of
22 suicidality, suicidal thoughts, suicide risk.
23 If children with attention-deficit hyperactivity
24 disorder use cannabis, their risks of suicide
25 are higher than those who don't. Their risks of

1 conduct disorder are higher than if they don't.

2 The risks of trying an attempt at suicide is
3 higher than compared with if they don't use.

4 Q And is there any relationship between
5 the use of marijuana among adolescents and the
6 use of other drugs or other substances?

7 A Yes. There is definitively,
8 definitely risk. The results are definitive.
9 This was a study that was done with Beth Hahn,
10 Bob DuPont, myself and Shea. And what we found
11 is that adolescents, if they use marijuana, are
12 almost 10 times more likely to smoke cigarettes,
13 to binge on alcohol, to have heavy alcohol use,
14 and to use illicit drugs.

15 Q Is there even a relationship between
16 adolescent marijuana use and the use of opioids?

17 A Yes. The opioid -- this was a study
18 done by Adway Wadeker. It was a very
19 interesting study, and since then there's been a
20 follow-up that's more powerful than this one, but
21 he excavated the National Survey on Drug Use and
22 Health and showed that the highest risk for
23 opioid use disorder, higher than mental illness,
24 an encounter with a drug seller, with age, with
25 health, with easy access, with income, with

1 education, employment, alcohol use before 18,
2 race, obesity, disability, gender, risk of
3 trying heroin, probation. Every single
4 confound, the risk is lower than if they begin
5 marijuana use before the age of 18 -- the risk
6 of developing an opioid use disorder.

7 Q What does the phrase multi-generational
8 drug use mean, Dr. Madras?

9 A There is very solid evidence that
10 parents who use drugs are very likely to have
11 children who use drugs, and this extends to
12 grandparents as well. Multi-generational. What
13 we're seeing now is that 8 percent of parents
14 living with children use marijuana most days, 5
15 percent use daily, 6.7 percent of parents have
16 cannabis use disorder. Four times as many
17 parents use it daily now than they did 12 years
18 ago. This is from 24, which is where the data
19 rise. More than 5.9 million children are living
20 with parents who use marijuana most days and
21 what is the consequence?

22 Q That was my next question. What is the
23 consequence of this?

24 A This is a study. Again, this I did
25 with Beth Hahn, Wilson Compton, Chris Jones, and

1 Eleanor McCance-Kat~~z~~^{ss}, who was the head of
2 SAMHSA at the time. We excavated again the NSDUH
3 data and found that children living in the same
4 home with either a mother or a father or both,
5 who are 12 to 17 years old, if the parents never
6 use, the child's use is between 5 and 10 percent.
7 If the parents have a lifetime use of marijuana,
8 but not the past year, which means they have a
9 tolerance to it probably and think it's a rite of
10 passage, but they're not currently using, the use
11 rates of 12- to 17-year-olds go up to about 15
12 percent. If parents use in the past year less
13 than 52 days or more than 52 days, the
14 probability of a child using marijuana just
15 escalates.

16 What is most interesting is that 18-
17 to-30-year-old offspring who are living in the
18 same household have the same risks. They too
19 will mirror their parents use in terms of the
20 risks of using.

21 Q Has the rise of medical marijuana and
22 its availability in states attended to changes in
23 youth attitudes about the use of marijuana?

24 A It certainly has. Youth now have the lowest
25 perception of risk of marijuana since we

1 ever began to record these data. This is
2 Monitoring the Future. This is 2022 data. I
3 don't know why I don't have their most recent,
4 but again, this is a slide I presented probably
5 about three years ago. Their perception of risk
6 of marijuana is only 27.6 percent of youth
7 believe that marijuana has a risk, and that's an
8 all-time low. It plummeted from 2007, where
9 more than half of youth felt that way. But if
10 you look at heroin, it's way up there. They
11 think it's dangerous. Cocaine, they perceive as
12 dangerous. Alcohol, more than five drinks a
13 day, they think is dangerous. Tobacco, one pack
14 a day, most think it's dangerous. LSD
15 plummeting because of the hype in the media, but
16 it is still over 50 percent. Only marijuana is
17 the outlier. Their perception is that it's
18 safe, it's non-addictive, it's a medicine.

19 Q And is there any relationship between
20 the number of dispensaries in an area and the
21 rate of use among adolescents?

22 A There is a correlation between the
23 number of dispensaries. We also have to
24 recognize that in an unregulated industry, a lot
25 of the marijuana is being sold with packaging

1 that appeals to young people. But there is a
2 correlation between the density of dispensaries,
3 proximity to schools, and youth use.

4 Q Another question that's come up in the
5 subject of abuse is the extent to which one
6 person's using marijuana can have an effect on
7 other people. And I mean, will use of marijuana
8 in pregnancy have an effect on the mother?

9 A Yes. This is very recent. It just
10 came out last year and it involved 356,000
11 pregnancies, so that's a very high number. What
12 was shown, which actually surprised a lot of
13 people, is daily marijuana use in the pre-
14 pregnancy period gives rise to more nausea and
15 vomiting during pregnancy. So, the risk of mild
16 and severe nausea and vomiting in the first
17 trimester increases if you use pre-pregnancy.
18 The highest risk is daily use before and during
19 pregnancy, the most severe forms of nausea and
20 vomiting.

21 Q And in -- sorry, go ahead.

22 A So bud tenders who say, oh, it's going
23 to relieve you, are just misinforming women.

24 Q In terms of maternal use of marijuana,
25 what kind of effect does that have on the

1 developing fetus?

2 A There have been studies that are really
3 compelling, and some are, I would say, strong,
4 but we need more data. As I said, THC in
5 marijuana interferes with the developing fetal
6 brain because the role of THC in the developing
7 brain is to tell nerve cells what shape and what
8 function they should become. It is to guide
9 them in terms of where they're supposed to touch
10 other nerves and communicate with them. It
11 organizes the brain. The brain has myriad
12 circuits, circuits that involve motor function,
13 circuits that involve sensory function, circuits
14 that involve perception of self, circuits that
15 involve perception of reality. Multiple
16 circuits. And marijuana interferes with these
17 developing, critical, developing processes. It
18 changes signaling systems. It creates mistakes
19 in the migration of nerves, because nerves
20 actually move through the brain and set
21 themselves into locations, not from locations
22 where they're destined to go and these migratory
23 patterns can change.

24 This was a study that was done about 12
25 years ago showing that, as I said, the

1 endocannabinoids promote birth of new neurons,
2 tell them what type to become, guide them to the
3 targets and form connections. But this was a
4 study that was done with THC, and they found
5 that the THC reorganizes the connections between
6 nerve cells. It affects the circuits in the
7 cortex. It disrupts development and maintenance
8 of connections that are critical for executive
9 and cognitive function. There are other studies
10 like that, this is just an example.

11 So, what we find is that there are
12 brain changes with prenatal marijuana exposure
13 and these are pre-clinical, the brain changes,
14 because it's very difficult to do this in
15 humans. But they change signaling, cell growth,
16 migration errors. There's lower white and gray
17 matter, and there are changes in the morphology,
18 the shape of the cells. At birth, these are
19 done by obstetricians, gynecologists, and
20 researchers. There's pre-term birth, premature
21 births. The head circumference is smaller.
22 Birth weight is lower. More admissions into the
23 neonatal intensive care unit. Then the last
24 four are studies that were done retrospectively
25 on women who use marijuana in the ABCD study,

1 which is the Adolescent Brain and Cognitive
2 Development study, which is an ongoing study
3 that, hopefully, will continue for years. What
4 they found is that children who were exposed to
5 marijuana had attention, cognitive, executive
6 function deficits, social problems, proneness to
7 psychosis, and problems with sleep. And all of
8 these changes, again, are retrospective, so it's
9 very difficult to really do a controlled
10 clinical trial. You can't, it's unethical. But
11 these are studies that I temper with the fact
12 that they're retrospective, so you have to ask
13 the mother if they recall using.

14 Q The last subject that I want to cover
15 with you, Dr. Madras, concerns the testimony
16 we've received so far concerning the difference
17 in overdoses between opioids, cocaine, and other
18 substances on one hand, and marijuana on the
19 other. Can you explain how, for example,
20 opioids affect the brain and how that compares
21 to how marijuana does?

22 A Well, opioids do serve very primitive
23 functions, including heart rate and breathing.
24 This is a cross-section of a brain. It was done
25 by Miles Herkenham at NIH, and he gave me these

1 slides many years ago showing the red areas are
2 areas where there are cannabinoid CB1 targets.
3 This is where marijuana works in the brain. And
4 that blue shape is the brain stem. That is the
5 area of the brain that controls breathing. What
6 you can see is that area's almost empty of red.

7 There are no cannabinoid receptors there, so it
8 does not affect breathing. This is the new
9 opioid receptor imaging. Cross-sectional,
10 again, very similar. And what you can see is
11 that -- that is the brain stem, and it's chock-
12 full of opioid receptors, and these receptors
13 regulate breathing. And when you sledgehammer
14 them with opioids, breathing slows down and
15 stops. So, marijuana will not kill you with an
16 overdose. It can kill you in other ways:
17 suicidality, traffic accidents, many other
18 causes, but it's not instant death that opioids
19 can produce.

20 Q What does the phrase mechanism of
21 action mean in the context of psychoactive
22 drugs?

23 A It is important to recognize that every
24 psychoactive drug, other than alcohol, which is
25 just a solvent that affects multiple systems in

1 the brain, every psychoactive drug acts on
2 specific communication systems in the brain.
3 Marijuana acts on the cannabinoid system.
4 Cocaine acts specifically on the dopamine, and
5 so does methamphetamine. LSD acts on the
6 serotonergic system. Heroin acts on the opioid
7 system. Every single drug that we know acts on
8 different signaling systems in the brain. Their
9 consequences depend on the type of signals that
10 they are attacking, and modulating, and
11 affecting, and causing to adapt.

12 Comparing drugs in terms of, well, this
13 one has more overdoses, death, of course, as an
14 outcome is a terrible thing, but schizophrenia
15 is a terrible thing. Addiction is a terrible
16 thing. There are many, many different
17 consequences of drugs that are dependent on the
18 targets of those drugs in the brain.

19 Q Dr. Madras, thank you very much.

20 A You're very welcome.

21 Q I have no further questions.

22 JUDGE JULIUS: Thank you. The time is
23 now 11:48. I still think it's good for us to
24 take our lunch break and then begin cross-
25 examination. Let's still plan to come back at

1 1:00. We'll get a little bit more than an hour
2 for lunch today. I don't anticipate any
3 problems from anyone with that. We will come
4 back at 1:00.

5 Doctor, please enjoy your lunch, but
6 don't discuss your testimony with anyone during
7 the lunch break.

8 THE WITNESS: Silence.

9 JUDGE JULIUS: Excellent, and we'll be
10 in recess until 1:00. Have a good lunch
11 everyone.

12 (Whereupon, the above-entitled matter
13 went off the record at 11:48 a.m. and resumed at
14 1:00 p.m.)

15 JUDGE JULIUS: Before we took our lunch
16 break, I think we were ready for cross-
17 examination. Counsel, whenever you're ready.

18 CROSS-EXAMINATION

19 MR. MALEY: Thank you, Your Honor.
20 Good afternoon, Dr. Madras.

21 THE WITNESS: Good afternoon.

22 BY MR. MALEY:

23 Q If you're ready, we'll go ahead and
24 begin.

25 A Yes, please.

1 UNKNOWN: Directional mics for the
2 audience.

3 JUDGE JULIUS: One moment.

4 MR. MALEY: How about now? Any better?

5 JUDGE JULIUS: There we go. I can hear
6 it now, too. Thank you.

7 MR. MALEY: Would you like me to repeat
8 that?

9 JUDGE JULIUS: Go ahead and I think the
10 record caught it, but just for everyone's -

11 MR. MALEY: Sure.

12 JUDGE JULIUS: Awareness.

13 MR. MALEY: Dr. Madras, if you're
14 ready, we'll go ahead and begin.

15 THE WITNESS: I'm ready. Thank you.

16 BY MR. MALEY:

17 Q Dr. Madras, you'd agree with me that
18 the study of marijuana and its use is a complex
19 subject, correct?

20 A Yes.

21 Q You'd agree that there are numerous
22 types of inquiry, methods of evaluation, ethical
23 considerations at play in the study of marijuana
24 and its use?

25 A Yes.

1 Q And you'd agree with me that there are
2 several types of professionals with various
3 backgrounds and interests involved in the study
4 of marijuana and its use, correct?

5 A Yes.

6 Q That there are scientists and
7 researchers, who hold PhDs and work in academia,
8 such as yourself?

9 A Yes.

10 Q And that there are doctors of pharmacy
11 evaluating the pharmacological effect of
12 marijuana, correct?

13 A Yes.

14 Q And there are doctors of medicine
15 evaluating the medical utility of marijuana,
16 correct?

17 A Yes.

18 Q And to be clear, I think we discussed
19 this a little bit on direct examination, you are
20 not a medical doctor, correct?

21 A No.

22 Q And you are not a doctor of pharmacy,
23 correct?

24 A Correct.

25 Q But it'd be fair to say that you have

1 dedicated a significant portion of your
2 professional career to the study of addiction,
3 correct?

4 A It would be fair to say that I've
5 conducted a significant portion of my career to
6 the study of drug effects on brain, body, and
7 behavior.

8 Q And that would include --

9 A Which includes in addiction.

10 Q Thank you. And that would include
11 addictive substances like opioids, correct?

12 A Yes.

13 Q And that would include marijuana?

14 A Yes.

15 Q And you'd agree with me that in your
16 role, both at Harvard and McLean Hospital, you
17 stay up to date on the body of literature on the
18 science of addiction and the effects of
19 addictive substances on the brain?

20 A Yes.

21 Q And again, that includes with respect
22 to marijuana?

23 A Yes.

24 Q And you'd agree that there are a large
25 number of studies that have been conducted

1 regarding marijuana, correct?

2 A Yes. There are over 50,000 in science
3 citation.

4 Q And especially with regard to other
5 controlled substances, correct?

6 A I'm sorry. Could you clarify the
7 question?

8 Q You would agree that there are a large
9 number of studies regarding marijuana as
10 compared to other controlled substances,
11 correct?

12 A In comparative studies, there are some.
13 That's not the majority.

14 Q And you'd agree with me that all these
15 different professionals that we talked about may
16 reach different conclusions in their studies
17 with marijuana, correct?

18 A Yes.

19 Q And you'd agree with me that all of
20 these different types of professionals that we
21 just discussed, scientists, researchers, doctors
22 of pharmacy, medical doctors, and the like,
23 conduct their studies with different
24 perspectives, correct?

25 A I don't understand what different

1 perspectives mean. Do you mean different
2 professional training or do you mean different
3 views on drugs?

4 Q Different views on drugs.

5 A Yes.

6 Q And if we could turn briefly to
7 something that you've discussed on your direct
8 examination regarding your positions in or
9 related to government service. You testified
10 earlier today that you have served in two
11 significant roles: one, you described as the
12 deputy director for the Office of Demand
13 Reduction in the White House's Office of
14 National Drug Control Policy.

15 A Yes.

16 Q Quite a mouthful. And you served as a
17 member on the President's Commission on
18 Combating Drug Addiction and the Opioid Crisis,
19 correct?

20 A Yes, that's correct.

21 Q And it'd be fair to say, while you have
22 served in these roles, you have never been an
23 employee of the Food and Drug Administration,
24 correct?

25 A I have never been an employee of the

1 Food and Drug Administration. I have been privy
2 to a submission to the Food and Drug
3 Administration for an approval of an imaging
4 agent, so I'm quite familiar with the process.

5 Q But you'd agree with me that you've
6 never been an employee of the FDA?

7 A No.

8 Q And you've never been an employee of
9 the Department of Health and Human Services,
10 correct?

11 A Correct.

12 Q And you would agree with me that any
13 scheduled drug is dangerous?

14 A Oh, I would agree that any scheduled
15 drug has psychoactive effects, but the level of
16 danger certainly depends on the schedule and the
17 data.

18 MR. MALEY: Nothing further, Your
19 Honor.

20 JUDGE JULIUS: Thank you, Counsel.
21 Before we move to redirect, I have a question
22 that might -- just for development of the record
23 and making sure I understand the scope --

24 THE WITNESS: Yes.

25 JUDGE JULIUS: Of your opinions and your

1 testimony today.

2 THE WITNESS: Yes.

3 JUDGE JULIUS: When you first started,
4 you mentioned what the definition of marijuana,
5 and I believe I heard you list three different
6 kinds?

7 THE WITNESS: Strains, yes.

8 JUDGE JULIUS: Okay. Are you familiar
9 with the Controlled Substance Act definition of
10 marijuana?

11 THE WITNESS: Yes.

12 JUDGE JULIUS: Okay. So I'm referring
13 to 21 United States Code Section 802, Section
14 16A.

15 THE WITNESS: Yes.

16 JUDGE JULIUS: Subject to subparagraph
17 B, the terms marijuana and marijuana, spelled
18 variously with a J or an H, mean all parts of
19 the plant Cannabis sativa L., whether growing or
20 not; the seeds thereof; and resin extracted
21 from any part of such plant; and every compound,
22 manufacture, salt, derivative, mixture, or
23 preparation of such plant, its seeds, or resin.

24 And then subpart B discusses what's not
25 included.

1 THE WITNESS: Yes.

2 JUDGE JULIUS: In the definition of
3 marijuana, such as hemp and other items. So I
4 guess my question to you is, to what extent does
5 your opinion regarding marijuana that you've
6 testified today vary, if at all, if limited
7 solely to the Controlled Substance Act
8 definition of marijuana?

9 THE WITNESS: Well, my definition of
10 marijuana would be every form, every product
11 form of marijuana that is distinct and unique
12 from the isolated cannabinoids that have been
13 approved by the FDA. So, the FDA has approved
14 cannabidiol. It's approved THC, and it's
15 approved nabilone, which is a synthetic analog
16 of THC. Those are uniquely different than
17 products that are botanical whole products,
18 seeds, complex mixtures that are not subsumed by
19 these four substances that have been approved by
20 the FDA. So Marinol, which is dronabinol, and
21 Syndros, both of those are THC, are in Schedule
22 III, and they're relatively pure products.
23 Cannabidiol, which has the trade name Epidiolex,
24 is unscheduled currently. Those are purified
25 forms of fixed doses with an extensive

1 literature on the pharmacokinetics, all the
2 important information that's needed in terms of
3 prescribing. All the other marijuana that's
4 part of the CSA is unregulated in terms of dose,
5 purity, and composition of matter, and I think
6 that those are the ones I referred to today.

7 JUDGE JULIUS: Okay. Thank you very
8 much.

9 THE WITNESS: Yes.

10 JUDGE JULIUS: Doctor, I should have
11 allowed government, do you have any follow-up
12 questions based on Court's question?

13 MR. MALEY: No, Your Honor.

14 JUDGE JULIUS: Okay. I just wanted to
15 be fair. Redirect whenever you're ready, Mr.
16 McNichols.

17 MR. McNICHOLS: I have no redirect,
18 Your Honor.

19 JUDGE JULIUS: Oh, okay. There we go.
20 Is there any possibility that you would recall
21 the doctor?

22 MR. McNICHOLS: No.

23 JUDGE JULIUS: Okay. So, your
24 testimony is now complete. You are free to
25 leave, and you are free to discuss your

1 testimony since there's no opportunity to
2 recall.

3 THE WITNESS: Thank you very much.

4 JUDGE JULIUS: Thank you very much for
5 your testimony, Doctor.

6 THE WITNESS: Thank you.

7 MR. McNICHOLS: One question on that,
8 Your Honor.

9 JUDGE JULIUS: Yes.

10 MR. McNICHOLS: I know it's been of
11 some interest to Dr. Madras. Would there be any
12 problem if she were to attend the trial tomorrow
13 to listen to additional testimony by other
14 witnesses?

15 JUDGE JULIUS: If she's just going to
16 attend as an observer and not testify further, I
17 don't see any issue with her coming in as a
18 member of the public.

19 MR. McNICHOLS: Thank you.

20 JUDGE JULIUS: Thank you.

21 COURT REPORTER: I do have one spelling
22 question for her. Please, can I ask her?

23 JUDGE JULIUS: Yes, go ahead.

24 COURT REPORTER: Thank you. When you
25 were asked whether you would agree that there

1 are a large number of studies that have been
2 conducted regarding marijuana, and you said,
3 yes, there are over 50,000, and then you named
4 something in the database -- there over 50,000
5 in Science Citation?

6 A No, 50,000 in PubMed and -- that are
7 accessible to Science Citation Index.

8 Q Science Citation Index.

9 A Yes.

10 Q Okay. Thank you.

11 A But PubMed is the National Library of
12 Medicine that accumulates all quality journal
13 articles, and there are over 50,000 currently.

14 JUDGE JULIUS: Excellent. Thank you.
15 Thank you very much, Doctor.

16 THE WITNESS: Thank you.

17 JUDGE JULIUS: And so I think the next
18 step would be your second witness, who was not
19 subpoenaed to come until tomorrow. Is that
20 correct?

21 MR. MALEY: That's correct, Your Honor.

22 JUDGE JULIUS: Okay. So I think that
23 may be it for us as what we can accomplish
24 today. So thank you, everyone. We will convene
25 tomorrow at 9:00 in the morning. As always,

1 everyone have a good evening, and we will see
2 you tomorrow at 9:00. We'll be in recess until
3 then. Thank you.

4 THE BAILIFF: All rise.

5 (Whereupon, the above-entitled matter
6 went off the record at 1:11 p.m.)
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

C E R T I F I C A T E

This is to certify that the foregoing transcript was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate record of the proceedings; and that I am neither counsel for, related to, nor employed by any of the parties to this action in which this matter was taken; and further that I am not a relative nor an employee of any of the parties nor counsel employed by the parties, and I am not financially or otherwise interested in the outcome of the action.

A handwritten signature in dark ink, appearing to read "J. Cordes", is written above a horizontal line.

James Cordes

--	--	--	--	--

